

**U.S. Department of the Interior  
Bureau of Land Management**

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**Finding of No Significant Impact, Decision Record  
and Environmental Assessment**

**DOI-BLM-UT-G010-2015-0012  
Four Oil Wells Drilled from Two New Pads  
Infill Development within the  
Greater Monument Butte Unit**

**November, 2014**

**Four Oil Wells (Two Vertical and Two Directional)  
Proposed to be Drilled from Two New Pads in  
Duchesne County, Utah**

***Location:***

**Section 25, Township 9 South, Range 15 East  
Section 9, Township 9 South, Range 16 East**

***Applicant/Address:***

**Newfield Production Company  
10530 South County Road #33  
Myton, Utah 84052**

**PREPARING OFFICE**

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**Prepared by  
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Bureau of Land Management**

**November, 2014**

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# Finding of No Significant Impact

## Finding of No Significant Impact:

Based on the analysis of potential environmental impacts contained in the attached environmental assessment, and considering the significance criteria in 40 CFR 1508.27, I have determined that, with implementation of the mitigation measures listed below, Newfield Production Company's proposal to vertically and directionally drill four wells from two new well pads in the Greater Monument Butte Unit, Duchesne County, Utah, as described in the proposed action alternative of DOI-BLM-UT-G010-2015-0012-EA will not have a significant effect on the human environment. An environmental impact statement is therefore not required.

## Mitigation Measures

### Air Quality

1. All internal combustion equipment shall be kept in good working order.
2. Water or other approved dust suppressants will be used at construction sites and along roads, as determined appropriate by the Authorized Officer. Dust suppressant such as magnesium chloride or fresh water may be used, as needed, during the drilling phase.
3. Open burning of garbage or refuse shall not occur at well sites or other facilities.
4. Drill rigs shall be equipped with Tier II or better diesel engines.
5. Low bleed pneumatics will be installed on separator dump valves and other controllers.
6. During completion, no venting can occur, and flaring will be limited as much as possible. Production equipment and gathering lines will be installed as soon as possible.
7. Telemetry will be installed to remotely monitor and control production.
8. When feasible, two or more rigs (including drilling and completion rigs) will not be run simultaneously within 200 meters of each other. If two or more rigs must be run simultaneously within 200 meters of each other, then effective public health buffer zones out to 200 meters (m) from the nearest emission source will be implemented. Examples of an effective public health protection buffer zone include the demarcation of a public access exclusion zone by signage at intervals of every 250 feet that is visible from a distance of 125 feet during daylight hours, and a physical buffer such as active surveillance to ensure the property is not accessible by the public during drilling operations. Alternatively, the proponent may demonstrate compliance with the 1-hour NO<sub>2</sub> National Ambient Air Quality Standards (NAAQS) with appropriate and accepted near-field modeling. As part of this demonstration, the proponent may propose alternative mitigation that could include but is not limited to natural gas-fired drill rigs, installation of NO<sub>x</sub> controls, time/use restrictions, and/or drill rig spacing.
9. All new and replacement internal combustion gas field engines of less than or equal to 300 design-rated horsepower must not emit more than 2 grams of NO<sub>x</sub> per horsepower-hour. This requirement does not apply to gas field engines of less than or equal to 40 design-rated horsepower-hour.
10. All new and replacement internal combustion gas field engines of greater than 300 design rated horsepower must not emit more than 1.0 grams of NO<sub>x</sub> per horsepower-hour.
11. Green completions will be used for all well completion activities where technically feasible.

## **Fish and Wildlife; Threatened, Endangered, or Candidate Species; and Migratory Birds**

### **Colorado River Fish Species**

For protection of T&E Fish if drawing water from the Green River

1. The best method to avoid entrainment is to pump from an off-channel location – one that does not connect to the river during high spring flows. An infiltration gallery constructed in a service approved location is best.
2. If the pump head is located in the river channel the following stipulations apply:
  - a. Do not situate the pump in a low-flow or no-flow area as these habitats tend to concentrate larval fishes.
  - b. Limit the amount of pumping, to the greatest extent possible, during that period of the year when larval fish may be present (April 1 to August 1).
  - c. Limit the amount of pumping, to the greatest extent possible, during the midnight hours (10pm to 2 am), as larval drift studies indicate that this is a period of greatest daily activity. Dusk is the preferred pumping time, as larval drift abundance is lowest during this time.
3. Screen all pump intakes with 3/32" mesh material.
4. Approach velocities for intake structures should follow the National Marine Fisheries Service's document "fish screening criteria for anadromous salmonids". For projects with an in-stream intake that operate in stream reaches where larval fish may be present, the approach velocity should not exceed 0.33 feet per second (ft/s).
5. Report any fish impinged on the intake screen or entrained into irrigation canals to the service (801.975.3330) or the Utah Division of Wildlife Resources:

Northeastern Region  
318 N Vernal Ave,  
Vernal, UT 84078  
Phone: (435)781-9453

### **Wildlife and Migratory Birds**

If construction and drilling is anticipated during any of the following wildlife seasonal spatial restrictions, a BLM biologist or a qualified consulting firm biologist must conduct applicable surveys using an accepted protocol prior to any ground disturbing activities.

#### **Mountain Plover (*Charadrius montanus*)**

If it is anticipated that construction or drilling will occur during mountain plover nesting season (May 1 – June 15), a BLM biologist would be notified to determine if surveys are necessary prior to beginning operations. If surveys are deemed necessary, depending on the results permission to proceed may or may not, be granted by the BLM Authorized Officer. This timing restriction applies to the 10–9–9–16 well.

## **Big Game**

The 8-25-9-15 host well is located within crucial elk calving habitat. To minimize impacts construction and drilling is not allowed from May 15 – June 30. This restriction would not apply to maintenance and operation of existing facilities. This stipulation may be excepted if either the resource values change or the lessee/operator demonstrates to BLM's satisfaction that adverse impacts can be mitigated.

## **Signature:**

Approved by:

---

/s/ Jerry Kenzcka  
Authorized Officer  
AFM for Minerals

11/7/2014  
[Date]

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# Decision Record - Memorandum

## Selected Action:

It is my decision to authorize Newfield Production Company's proposal to drill four wells from two new pads in the Greater Monument Butte Unit, Duchesne County, Utah, as described in the proposed action alternative of DOI-BLM-UT-G010-2015-0012-EA.

This decision is contingent on the implementation of the applicant committed measures listed in the EA and the conditions of approval, listed below.

## Summary of the Selected Alternative:

- Drilling of up to four oil wells (two vertical and two directional) from two new well pads. The pads would total 3.7 acres of surface disturbance; about 0.5 acre would be reclaimed upon closing the fluids pits.
- Construction of 1480 feet of road (1.02 acres) leading from existing roads to the new pads.
- Construction of 1,828 feet of 3-6 inch water pipeline that would be buried adjacent to the new and existing road corridors, resulting in 1.00 acres of disturbance that would be immediately reclaimed. Placement of 4528 feet of flowline on the surface, 3,851 feet of which would be along new and existing roadways and 677 feet would be cross-country.
- Placement of 4528 feet of flowline on the surface, 3,851 feet of which would be along new and existing roadways and 677 feet would be cross-country.
- Placement of 1636 feet of gas line along new and existing roadways.
- Eventually converting two host wells to water injection wells.

All other components of the proposed action as described in Section 2.1, "Description of the Proposed Action: " (p. 5) of DOI-BLM-LLUT-G010-2015-0012-EA.

## Conditions of Approval:

### Air Quality

1. All internal combustion equipment shall be kept in good working order.
2. Water or other approved dust suppressants will be used at construction sites and along roads, as determined appropriate by the Authorized Officer. Dust suppressant such as magnesium chloride or fresh water may be used, as needed, during the drilling phase.
3. Open burning of garbage or refuse shall not occur at well sites or other facilities.
4. Drill rigs shall be equipped with Tier II or better diesel engines.
5. Low bleed pneumatics will be installed on separator dump valves and other controllers.
6. During completion, no venting can occur, and flaring will be limited as much as possible. Production equipment and gathering lines will be installed as soon as possible.
7. Telemetry will be installed to remotely monitor and control production.
8. When feasible, two or more rigs (including drilling and completion rigs) will not be run simultaneously within 200 meters of each other. If two or more rigs must be run

simultaneously within 200 meters of each other, then effective public health buffer zones out to 200 meters (m) from the nearest emission source will be implemented. Examples of an effective public health protection buffer zone include the demarcation of a public access exclusion zone by signage at intervals of every 250 feet that is visible from a distance of 125 feet during daylight hours, and a physical buffer such as active surveillance to ensure the property is not accessible by the public during drilling operations. Alternatively, the proponent may demonstrate compliance with the 1-hour NO<sub>2</sub> National Ambient Air Quality Standards (NAAQS) with appropriate and accepted near-field modeling. As part of this demonstration, the proponent may propose alternative mitigation that could include but is not limited to natural gas-fired drill rigs, installation of NO<sub>x</sub> controls, time/use restrictions, and/or drill rig spacing.

9. All new and replacement internal combustion gas field engines of less than or equal to 300 design-rated horsepower must not emit more than 2 grams of NO<sub>x</sub> per horsepower-hour. This requirement does not apply to gas field engines of less than or equal to 40 design-rated horsepower-hour.
10. All new and replacement internal combustion gas field engines of greater than 300 design-rated horsepower must not emit more than 1.0 grams of NO<sub>x</sub> per horsepower-hour.
11. Green completions will be used for all well completion activities where technically feasible.

## **Fish and Wildlife; Threatened, Endangered, or Candidate Species; and Migratory Birds**

### **Wildlife**

- On level or gently sloping ground (5 percent slope or less) Newfield will elevate surface pipelines (4 inches or greater in diameter) a minimum of 6 inches above the ground to allow passage of small animals beneath the pipe. This ground clearance will be achieved by placing the pipeline on blocks at intervals of 150 to 200 feet.
- Newfield will install noise reduction devices on all pump jacks to reduce intermittent noise to 45 dBA at 660 feet from the source.

The 8–25–9–15 host well is located within crucial elk calving habitat. To minimize impacts construction and drilling is not allowed from May 15 – June 30. This restriction would not apply to maintenance and operation of existing facilities. This stipulation may be excepted if either the resource values change or the lessee/operator demonstrates to BLM's satisfaction that adverse impacts can be mitigated.

### **Colorado River Fish Species**

For protection of T&F Fish if drawing water from the Green River

1. The best method to avoid entrainment is to pump from an off-channel location – one that does not connect to the river during high spring flows. An infiltration gallery constructed in a service approved location is best.
2. If the pump head is located in the river channel the following stipulations apply:
  - a. Do not situate the pump in a low-flow or no-flow area as these habitats tend to concentrate larval fishes.



- b. Limit the amount of pumping, to the greatest extent possible, during that period of the year when larval fish may be present (April 1 to August 1).
  - c. Limit the amount of pumping, to the greatest extent possible, during the midnight hours (10pm to 2 am), as larval drift studies indicate that this is a period of greatest daily activity. Dusk is the preferred pumping time, as larval drift abundance is lowest during this time.
- 3. Screen all pump intakes with 3/32" mesh material.
- 4. Approach velocities for intake structures should follow the National Marine Fisheries Service's document "fish screening criteria for anadromous salmonids". For projects with an in-stream intake that operate in stream reaches where larval fish may be present, the approach velocity should not exceed 0.33 feet per second (ft/s).
- 5. Report any fish impinged on the intake screen or entrained into irrigation canals to the service (801.975.3330) or the Utah Division of Wildlife Resources:

Northeastern Region  
 318 N Vernal Ave,  
 Vernal, UT 84078  
 Phone: (435)781-9453

## **Wildlife Migratory Birds**

If construction and drilling is anticipated during any of the following wildlife seasonal spatial restrictions, a BLM biologist or a qualified consulting firm biologist must conduct applicable surveys using an accepted protocol prior to any ground disturbing activities.

### **Mountain Plover (*Charadrius montanus*)**

If it is anticipated that construction or drilling will occur during mountain plover nesting season (May 1 – June 15), a BLM biologist will be notified to determine if surveys are necessary prior to beginning operations. If surveys are deemed necessary, depending on the results permission to proceed may or may not, be granted by the BLM Authorized Officer. This timing restriction applies to the 10–9–9–16 well.

## **Big Game**

The 8–25–9–15 host well is located within crucial elk calving habitat. To minimize impacts construction and drilling is not allowed from May 15 – June 30. This restriction would not apply to maintenance and operation of existing facilities. This stipulation may be excepted if either the resource values change or the lessee/operator demonstrates to BLM's satisfaction that adverse impacts can be mitigated.

## **Rationale:**

The subject lands were leased for oil or gas development under authority of the Mineral Leasing Act of 1920, as modified by the Federal Land Policy and Management Act of 1976, and the Federal Onshore Oil and Gas Leasing Reform Act of 1987. The lessee/operator has the right to explore for oil and gas on the lease as specified in 43 CFR 3103.1-2, and if a discovery is made, to produce oil and/or natural gas for economic gain.

The selected alternative meets the BLM's need to acknowledge and allow development of valid existing leases. The BLM objective to reduce impacts is met by the imposing of resource protection measures to protect other resource values.

Onsite visits were conducted by Vernal Field Office Personnel. The onsite inspection reports do not indicate that any other locations be proposed for analysis.

Endangered Species Act Section 7 consultation, National Historic Preservation Act consultation, and Native American Tribes consultation were completed as described in Chapter 6, *Consultation and Coordination*: (p. 39) of the EA.

## **Land Use Plan Conformance:**

The selected alternative is in conformance with the BLM Utah Vernal Field Office Approved Resource Management Plan and Record of Decision [BLM 2008 (p. 43)] and the terms of the applicable leases.

The Proposed Action is consistent with the Duchesne County General Plan [Duchesne County 2005 (p. 43)] which encompasses the Project Area. The county's plans contain specific policy statements addressing public lands (i.e. multiple-use, resource use and development, access, and wildlife management). In general, the county's plan indicate support for development proposals, such as the Proposed Action, through its emphasis of multiple-use of public land management practices, responsible use, and optimum utilization of public land resources. The county, through its plan, supports the development of natural resources as they become available or as new technology allows.

There are no comprehensive State of Utah plans for the vicinity of the selected alternative. However, the State of Utah School and Institutional Trust Lands Administration (SITLA) have leased much of the nearby state land for oil and gas production. Because the objectives of SITLA are to produce funding for the state school system, and because production on federal leases could further interest in drilling on state leases in the area, it is assumed that the selected alternative is consistent with the objectives of the State.

## **Public Involvement:**

The proposed project was posted on BLM's National Land Use Planning and NEPA Register on October 17, 2014. No public requests for information on the project or public comments were received.

## **Signature:**

Authorizing Official:

/s/ Jerry Kenzcka  
Authorized Officer

11/7/2014  
Date

## **Appeal or Protest Opportunities:**

This decision is effective upon the date it is signed by the authorized officer. The decision is subject to appeal. Under BLM regulation, this decision is subject to administrative review in accordance with 43 CFR 3165. Any request for administrative review of this decision must include information required under 43 CFR 3165.3(b) (State Director Review), including all supporting documentation. Such a request must be filed in writing with the State Director, Bureau of Land Management, Utah State Office, P.O. Box 45155, Salt Lake City, Utah, 84145-0155, within 20 business days of the date this Decision is received or considered to have been received.

If you wish to file a petition for stay, the petition for stay should accompany your notice of appeal and shall show sufficient justification based on the following standards:

1. The relative harm to the parties if the stay is granted or denied;
2. The likelihood of the appellant's success on the merits;
3. The likelihood of irreparable harm to the appellant or resources if the stay is not granted; and,
4. Whether the public interest favors granting the stay.

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# **Chapter 1. Introduction**

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## 1.0 Introduction

This Environmental Assessment (EA) has been prepared to analyze Newfield Production Company's (Newfield) proposed infill development and water flood projects within the Greater Monument Butte Unit (GMBU). The EA is a site-specific analysis of potential impacts that could result from the implementation of the Proposed Action or alternatives to the Proposed Action. The EA assists the Bureau of Land Management (BLM) in ensuring compliance with the National Environmental Policy Act (NEPA), and in making a determination as to whether any "significant" impacts could result from the analyzed actions. "Significance" is defined by NEPA and is found in regulation 40 CFR (Code of Federal Register) 1508.27. An EA provides evidence for determining whether to prepare an Environmental Impact Statement (EIS) or a statement of Finding of No Significant Impact (FONSI). A FONSI statement documents the reasons why implementation of the selected alternative would not result in "significant" environmental impacts (effects). If the decision maker determines that this project has "significant" impacts following the analysis in the EA, then an EIS would be prepared for the project. If not, a Decision Record (DR) would be signed for the EA approving the selected alternative, whether the Proposed Action or another alternative.

During past development of the GMBU, wells were distributed on 40-acre downhole spacing with one well being analyzed per pad. But, since oil and gas reservoirs in the GMBU are contained in low permeability, tight sand formations, production from these reservoirs is hindered by the formations' capability to allow oil and gas to flow to the wellbore. Therefore, to cost-effectively drain a reservoir, additional infill wells must be drilled to increase access to the formation and water must be injected into the older unproductive wells to "push" the oil and gas towards the producing wells in order to optimize recovery of oil and gas from these reservoirs. One infill well is proposed in this action, to be drilled from one of the new well pads. In addition, due to geographic and other constraints, there are still 40-acre spacings that have not been drilled. Three of those are proposed in this action, one also to be directionally drilled from one of the new pads. Altogether, Newfield has applied to vertically and directionally drill four wells from two new well pads located in:

Section 25, Township 9 South, Range 15 East  
Section 9, Township 9 South, Range 16 East

The wells would be located within Newfield's GMBU, approximately 7 miles southeast of Myton, Utah. The objective for this project is to increase oil recovery from their leases by attaining 20-acre downhole spacing in the GMBU, while minimizing or mitigating to the extent feasible the environmental impacts associated with such development.

### 1.1. Purpose and Need for Action:

BLM's need is to respond to the applicant's proposal. BLM's purpose is to allow Newfield to develop its existing Federal leases in order to meet domestic demands for oil while also preventing undue and unnecessary degradation to public land. Development of oil and gas resources is consistent with the mission of the BLM. The Mineral Leasing Act of 1920 (MLA), as amended and its implementing regulations are to allow lessees or potential lessees to explore for oil and gas or other mineral reserves on Federally-administered lands. The Federal Land Policy and Management Act of 1976 (FLPMA) mandates that the BLM manage public lands on the basis of multiple use [43 U.S.C. § 1701(a)(7)], and that lease rights must be permitted in a manner

that assures adequate protection of other resource values. Minerals are identified as one of the principal uses of public lands in Section 103 of FLPMA [43 U.S.C. § 1702(c)].

## **1.2. Identification of Issues**

A BLM interdisciplinary team reviewed the proposed action and identified the following resources as being potentially impacted by implementation of the proposed action. The Interdisciplinary Team Analysis Record Checklist in **Appendix A** documents all resources considered, including those resources which were determined to be “Not Present” (NP) or “Not Impacted” (NI), with a rationale for that determination.

### **1.2.1. Air Quality Including Greenhouse Gas Emissions**

Issue 1: Emissions from earth-moving equipment, vehicle traffic, drilling and completion activities, separators, oil storage tanks, dehydration units, and daily tailpipe and fugitive dust emissions would adversely affect air quality.

Issue 2: Emissions associated with the proposed action may contribute greenhouse gases to the atmosphere.

### **1.2.2. Livestock Grazing and Rangeland Health Standards**

Issue: The proposed project will create additional ground disturbance and fragmentation of the allotments which may impact both the livestock operation as well as rangeland health.

### **1.2.3. Fish and Wildlife; Threatened or Endangered Animal Species and Migratory Birds**

Issue 1: Drilling and completion activities would result in disturbance of crucial elk habitat

Issue 2: Pumping water from the Green River results in a water depletion and the potential for entrapment of larval fish, both of which could adversely affect listed fish species.



## **Chapter 2. Proposed Action and Alternatives**

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## 2.0 Proposed Action and Alternatives

BLM resource specialists reviewed Newfield's Proposed Action and assessed the type and magnitude of potential impacts to the Project Area. Based on this review, the following alternatives were developed for analysis in this EA:

- Alternative A – Proposed Action: This alternative outlines the action Newfield proposes to take in order to drill two directional and two vertical wells from two new well pads.
- Alternative B – No Action Alternative: Analysis of this alternative provides a baseline for the impact analysis.

These alternatives are discussed in detail in this chapter.

### 2.1. Description of the Proposed Action:

Due to the extensive amount of pre-existing development via vertical drilling in the Project Area, Newfield has gained an intricate understanding of the sub-surface formations and associated pay zones. Based upon this knowledge, Newfield is able to target additional pay zones via directional drilling in a technically and economically feasible manner, with lower risks for missing these targets.

Specifically, Newfield's Proposed Action includes the following primary components:

- Directional drilling of up to four oil wells (two vertical and two directional) from two new well pads. The pads would total 3.7 acres of surface disturbance; about 0.5 acre would be reclaimed upon closing the fluids pits.
- Construction of 1480 feet of road (1.02 acres) leading from existing roads to the new pads.
- Construction of 1,828 feet of 3-6 inch water pipeline that would be buried adjacent to the new and existing road corridors, resulting in 1.00 acres of disturbance that would be immediately reclaimed.
- Placement of 4528 feet of flowline on the surface, 3,851 feet of which would be along new and existing roadways and 677 feet would be cross-country.
- Placement of 1636 feet of gas line along new and existing roadways.
- Eventually converting two host wells to water injection wells.

Construction activities would follow guidelines described in the Surface Operating Standards for Oil and Gas Extraction and Development 4th Edition (Gold Book)[BLM and USFS 2007 (p. 43)], as appropriate. **Table 2.1** summarizes the proposed wells.

#### 2.1.1. Well Pad Construction and Expansion

As mentioned previously, Newfield plans to build two new well pads in order to drill four wells. The existing topsoil and any existing vegetation would be cleared and topsoil would be stockpiled at predetermined storage sites (i.e., areas where original soil piles were located). The pads would be leveled using cut and fill. The fluids pits would be excavated with the fill being piled at either end.

**Table 2.1. Well Pads**

Well	Host Pad	Well Pad (acres)	Surface Flowline (feet)	Gas Line (feet)	Road (feet/ acres)	Buried Water Line (feet/acres)	Total Surface Distur-bance (acres)*
10-9-9-16	N/A	2.00	677.00	1118.00	1028/0.71	1298/0.45	3.15
8-25-9-15	N/A	1.70	3851.00	518.00	452/0.31	530/0.18	2.19
1-25-9-15	8-25-9-15						
F-30-9-16							
		3.70	4528.00	1636.00	1480/1.02	2912/1.00	5.34

### 2.1.2. Access Roads

Existing roads would be utilized to access the proposed drilling locations and no upgrades would be required. All County road maintenance activities implemented by Newfield would be coordinated with Duchesne and Uintah Counties, as appropriate. Utilized roads would be maintained in good repair during all drilling, completion, and production operations. All required road upgrades would follow guidelines described in the Gold Book [BLM and USFS 2007 (p. 43)].

### 2.1.3. Drilling Operations

Wells would be drilled utilizing a conventional, mechanically-powered mobile drilling rig. The exact type and size of drilling rig would be dependent upon rig availability at the time of project implementation. Newfield anticipates that no more than one drilling rig would be operating in the Project Area at any one time. Each well would take approximately 3 days to drill.

The proposed wells would target sandstone intervals within the Green River Formation and the average depth of each well would be approximately 6,300 feet. Any shallow water zones encountered during drilling would be isolated by both casing and cement. All potentially productive hydrocarbon zones would be cemented and tested. The casing and cementing program would be designed to isolate and protect the shallower formations encountered in the well bore and to prohibit pressure communication or fluid migration between zones. In addition, the cement would protect the well by preventing formation pressure from damaging the casing and retarding corrosion by minimizing contact between the casing and formation fluids. The type of casing used and the depth to which it is set would depend upon the physical characteristics of the formations that are drilled. Surface casing would be installed to protect near-surface aquifers. Production casing would subsequently be installed to the total depth. All casing would be new or reconditioned and tested in accordance with applicable regulations. Site-specific descriptions of drilling procedures are included in the Applications for Permits to Drill (APDs) previously submitted to the BLM.

### 2.1.4. Well Completion and Production

If drilled wells indicate economic potential, completion operations would commence. Completion operations would involve setting production casing to the total drilled depth and perforating the casing in target production zones, followed by hydraulically fracturing (fracing) the productive formation under high pressure. The fracing material would likely contain sand or other proppant material to keep the fractures open, thereby allowing hydrocarbons to flow more freely into the

casing. The next phase would be to flow and test the well to determine rates of production. Completion and testing would take approximately 18 days per well.

Should testing suggest the potential for commercial production, facilities including a wellhead, pumping unit, separator, dehydrator, and condensate tanks would be installed at each location. All permanent (on site for 6 months or longer) structures constructed or installed would be painted Covert Green. All facilities would be painted within 6 months of installation.

Periodically, a workover or recompletion on a well may be required to ensure that efficient production is maintained. Workovers can include repairs to the well bore equipment (casing, tubing, rods, or pump), the wellhead, or the production facilities. These repairs would usually be completed in 7 days per well, during daylight hours. The frequency for this type of work cannot be accurately projected because workovers vary by well; however, an average work time may be one workover per well per year after about five years of production. In the case of a recompletion, where the wellbore casing is worked on or valves and fittings are replaced to stimulate production, all byproducts would be stored in tanks and hauled from the location. For workover operations, it may be necessary to rework the existing surface location to accommodate equipment. At the completion of the work, the surface location would be re-graded to pre-work contours and reclaimed.

### **2.1.5. Liquid Gathering/Flowlines**

Currently, produced water, condensate, and oil are decanted into external steel tanks that are located on each existing well pad. Containment dikes constructed either of compacted subsoil or metal barriers currently surround these facilities and can hold 110 percent of the capacity of the largest tank. Each tank is periodically pumped as needed, and the fluids are transported to certified disposal sites, existing water injection wells within the GMBU, or sales sites located outside of the GMBU.

Newfield is currently in the process of permitting multiple liquid gathering pipeline systems throughout the GMBU. These systems would gather produced fluids from existing and future wells and bring them to various Gas and Oil Separation Plants. As full operation of these systems cannot occur until BLM approval, as well as construction and installation of the pipelines and facilities, Newfield is proposing to install a portion of the pipeline system (2,888 feet) in this proposal. Installation of these liquid gathering lines would bring produced fluids to well pads downstream from the proposed drill site. Additional storage tanks would be temporarily installed at the downstream well pad, allowing for removal of tanks, heater/treaters and separators from the upstream pads. Incorporation of these individual segments of pipeline and removal of existing tank batteries would ultimately decrease the amount of truck traffic in the immediate Project Area by 85%.

Newfield's proposed liquid gathering pipelines would utilize "Rovanco Piping Systems" or similar systems consisting of a 14" flowline consisting of one steel carrier pipeline and two heat traced bundled and pre-insulated pipelines. All liquid gathering pipeline bundles would be laid on the surface within a proposed 30-foot wide corridor adjacent to the existing road. Since the pipeline would be fastened to wooden blocks on the surface, no soil disturbance would result from installation of the pipeline.

Where the flowline route follows/parallels an existing roadway, the road would be utilized as the staging area to join the flowline together. Once constructed, the flowline would be picked up and

lowered in place using a backhoe. There would be no vehicle traffic within the flowline corridor and the only activity occurring in the corridor would be foot traffic associated with the placement of the wooden blocks that the flowline would rest upon. All flowlines associated with Proposed Action would be laid within existing gas line corridors.

## 2.1.6. Water Pipelines

In order to facilitate present and future water injection capabilities at existing well pad locations, 12 water pipelines would be buried in a 4-5' deep trench leading from 12 well pads to existing or proposed infrastructure. The pipelines would consist of a 3" steel water injection line and a 3" water return line. They would be buried within 15-foot wide corridors next to existing roads in trenches excavated with a trencher or backhoe. The trench would be as close to the road as possible to minimize surface disturbance, but might be located anywhere within the 15' corridor depending on terrain. An average 10' width within the corridor would be disturbed; new surface disturbance associated with installation of 2912 feet of water pipeline would equal approximately 1.00 acres. Pipeline disturbance areas will be reclaimed within 120 days for the date of construction, weather permitting. Surface reclamation of the disturbance areas will be completed by 1) recontouring the surface to approximate natural contours and spreading topsoil over disturbed areas, 2) broadcasting the seed mix described in **Table 2.2** over the topsoil in the fall time period of August 1 to groundfreezing, and 3) crimping the seed into the topsoil with a dozer or other tracked heavy equipment to plant the seed. Alternatively, the seed may be mechanically drilled into the soil or broadcast and worked into the soil with a harrow. [Newfield 2008 (p. 43)]

No clearing or grading along the pipeline corridors would occur unless the terrain requires it.

## 2.1.7. Conversion of Wells to Waterflood Injection Wells

To increase the ultimate recovery of hydrocarbon resources, Newfield would use waterflooding technology on the host pad well associated with the proposed water pipelines (see **Table 2.1**). The conversion of the one well to an injection wells would occur shortly after installation of the proposed water pipeline.

During the injection well conversion process, oil production equipment (anchor, sucker rods, pump jacks, well head valves, flow lines, treater, water tank, and oil tanks) are removed from the well pad. A packer is installed on the end of the tubing and set no more than 100 feet above the top perforation. Pressure monitoring gauges are installed on the wellhead and casing annulus to monitor the casing pressure and the pressure at which water is injected.

The water injection lines (see Table 1) would be installed to connect an existing pipeline network to individual wells to provide water to triplex injection pumps. Waterflood injection wells would be equipped with flow meters and choke valves to regulate injected water volumes. After all water injection pipelines are installed, pressurized water would be injected into the oil-bearing formation.

## **2.1.8. Water**

### ***Water Supply***

Fresh water used for drilling, dust control and injection comes from various sources, including the Green River (Newfield Collector Well - Water Right 47-1817). Newfield has opted to pay a depletion fee for all water used on the GMBU, rather than try to track whether the source is considered historic or non-historic (see Section 4.1.3.2, “Threatened, Endangered, or Candidate Animal Species” (p. 28) and Section 6.1.1, “Consultation for Water Depletion” (p. 41)). Water would be hauled by a licensed trucking company. Water wells would not be drilled on the leases.

Newfield anticipates that water would be used for dust suppression during construction and operational activities for a small percentage of the proposed project. Use of water for dust suppression would typically be performed under hot, windy, and/or dry conditions, and would depend on soil types and the moisture content of soils where activities are taking place. Dust suppression would most commonly be implemented during the summer months. Water-based dust abatement would be implemented using standard commercial water trucks, which hold approximately 130 barrels (bbls) of water (0.017 acre-feet).

### ***Produced Water Disposal***

Upon completion of a productive well, all produced water would be confined to a steel storage tank. If the production water meets water quality standards, it would then be transported to the Ashley, Monument Butte, Jonah, South Wells Draw, or Beluga water injection facilities by company or contract trucks unless and until the well is serviced by a waterline. The produced water would then be supplemented by fresh water (an approximate 1:1 ratio) and injected into approved Class II wells to enhance Newfield’s secondary recovery water flood project. Water not meeting water quality standards would be disposed of at Newfield’s Pariette No. 4 disposal well (Section 7, T9S R19E). Federally approved surface disposal facilities or at State of Utah approved surface disposal facilities [Newfield 2008 (p. 43)].

## **2.1.9. Noxious Weeds**

Newfield will control noxious weeds along access roads, pipelines, well sites, or other applicable facilities. Any invasive or noxious weed outbreaks directly attributed to the activities of Newfield will be the responsibility of Newfield to control. On BLM administered lands, a Pesticide Use Proposal (PUP) will be submitted and approved prior to the application of herbicides or other pesticides or possibly hazardous chemicals. [Newfield 2008 (p. 43)]

## **2.1.10. Waste Management**

Drill cuttings would be contained and buried in the reserve pit. Drilling fluids, including salts and chemicals, would be contained in the reserve pit. In accordance with Onshore Order No. 7, the surface of the pit will be kept reasonably free of from surface accumulation of liquid hydrocarbons and immediately upon well completion, any hydrocarbons would be removed [Newfield 2008 (p. 43)]. Any oil that accumulates in the pit will be handled in accordance with 43 CFR 3160.7-1(b). Drilling fluids would be removed from the pit within 120 days of completion [Newfield 2008 (p. 43)] .

No hazardous wastes (as defined in 40 CFR 355 or subject to reporting under SARA Title III) would be used, produced, stored, transported, or disposed of annually in association with the drilling, testing, or completing of this well [Newfield 2008 (p. 43)].

Self-contained, chemical portable toilets would be provided for human waste disposal. Upon completion of operations, or as needed, the toilet holding tanks would be pumped and the contents disposed of in the nearest, approved, sewage disposal facility.

Garbage, trash, and other waste materials would be collected in portable, self-contained, fully enclosed trash cages during operations. Accumulated trash would be disposed of at an authorized sanitary landfill. Trash would not be burned on location.

All debris and other waste materials not contained in the trash cage would be cleaned up and removed from the location promptly after removal of the completion rig, weather permitting.

### **2.1.11. Spill Procedures**

As each new well is completed, Newfield would update their field-wide existing Spill Prevention Control and Countermeasure (SPCC) Plans. If spills of condensate, produced water, or other fluids were to occur in reportable amounts, as defined in BLM Notice to Lessees (NTL) 3A, Newfield or their contractors or sub-contractors would immediately contact the BLM and any other regulatory agencies (e.g., EPA National Response Center, State of Utah) as required by law or regulation. Strict cleanup efforts would be initiated immediately.

### **2.1.12. Reclamation**

#### ***Interim Reclamation***

Interim reclamation will begin within 6 months of well completion. Interim reclamation activities will consist of spreading the stockpiled topsile around the perimeter and areas of the well not needed for active operations. The topsoil seed will be broadcast and harrowed or drilled into the soil in the fall time period of August 1 to ground freezing. The well pad will not be ripped or recontoured as part of interim reclamation.

Interim reclamation monitoring will be conducted as directed by the authorized office with the objective of restoring a sufficient vegetative cover to maintain active topsoil and control erosion.

#### ***Reserve Pit Reclamation***

Reserve pits shall be reclaimed within 120 days of the date of well completion, weather permitting. Before any dirt work occurs the pit shall be as dry as possible. If a synthetic, nylon-reinforced liner is used, the excess liner will be cut and removed and the remaining liner torn and perforated while backfilling the reserve pit. Alternatively, the pit will be pumped dry, the liner folded into the pit and buried to a minimum of four (4) feet deep.

Reclamation will be completed by 1) recontouring the surface to the approximate natural contours and spreading topsoil over the disturbed areas; 2) seeding the topsoil. The topsoil seed will be broadcast and harrowed into the soil or drilled into the soil in the fall time of August 1 to ground freezing.



## ***Final Reclamation of Well Locations at the End of Project Life***

Final reclamation of well locations and roads would take place within 180 days after the last well on the pad is plugged and abandoned. All production equipment and surface pipeline would be removed and the well locations, access roads, and other disturbed areas would be restored to their approximate original condition. All well casings would be cut off and capped according to BLM requirements. The cap would be welded in place and the well location and identity would be permanently inscribed on the cap. The cap would also be constructed with a weep hole. If requested, GPS coordinates of the cap would be provided to the BLM. Well locations, associated roads that would no longer be used, and other disturbed areas would be restored as near as practical to their original condition. All disturbed areas would be re-contoured to the approximate natural contours.

*Reseeding:* Reclaimed areas would be seeded with following stock seed mixture obtained from Utah Seed. The mix is certified free of noxious weeds. [Foote, 2013 (p. 43)]

**Table 2.2. Seed Mix**

<b>Common Name</b>	<b>Latin Name</b>	<b>Lbs/acre</b>
<b>Grasses</b>		
Squirreltail Bottlebrush	<i>Elymus elymoides</i>	2.44
Snake River Wheatgrass	<i>Elymus wawawaiensis</i>	2.22
Siberian Wheatgrass	<i>Agropyron fragile</i>	2.13
Indian Ricegrass	<i>Oryzopsis hymenoides</i>	2.07
Galleta Grass	<i>Pleuraphis jamesii</i>	1.56
Needle & Threadgrass	<i>Hesperostipa comata</i>	1.20
<b>Forbs</b>		
Blue Flax	<i>Linum Lewisii</i>	0.27
Munro Globemallow	<i>Sphaeralcea munroana</i>	0.27
<b>Shrubs</b>		
Mat Saltbrush	<i>Atriplex corrugata</i>	4.76
Fourwing Saltbrush	<i>Atriplex canescens</i>	4.55
Shadscale Saltbrush	<i>Atriplex confertifolia</i>	4.35
Gardner Saltbrush	<i>Atriplex gardnerii</i>	4.35
Greasewood	<i>Sarcobatus vermiculatus</i>	0.56
Black Sagebrush	<i>Artemisia nova</i>	0.30
Rubber Rabbitbrush	<i>Chrysothamnus nauseosus</i>	0.28
<b>Total</b>		<b>31.31</b>

1 In addition, if reclamation occurs in the spring or summer sterile barley is planted to compete with weeds, stabilize the soil and act as a mulch for the emerging perennials.

## **2.1.13. Applicant Committed Environmental Protection Measures**

### **2.1.13.1. Cultural Resources**

- Newfield is responsible for informing all persons in the area who are associated with this project that they may be subject to prosecution for knowingly disturbing historic or archaeological sites or for collecting artifacts.

## 2.1.14. Standard Stipulations Added to All APDs

### Minerals and Paleontology

- If there is an active Gilsonite mining operation within 2 miles of the well location, operator shall notify the Gilsonite operator at least 48 hours prior to any blasting during construction.
- If paleontological materials are uncovered during construction, the operator is to immediately stop work and contact the Authorized Officer (AO). A determination will be made by the AO as to what mitigation may be necessary for the discovered paleontologic material before construction can continue.

### Green River District Reclamation Guidelines

The Operator will comply with the requirements of the *Green River District (GRD) Reclamation Guidelines* (Appendix B) formalized by Green River District Instructional Memo UTG000-2014-004 on May 21, 2014.

## 2.2. Alternative B — No Action Alternative

Under the No Action Alternative, the proposed infill project would not be approved. Selection of this alternative would not preclude other oil and gas activities or proposals within the Project Area. The host well pads would continue to exist until the wells on those pads are plugged.

## 2.3. Alternatives Considered but Eliminated from Further Analysis

No other alternatives were identified by the BLM.

## 2.4. Conformance

### *Land Use Plan*

The management of BLM public lands and resources within the Project Area is directed and guided by the Vernal Resource Management Plan Record of Decision (RMP/ROD) [BLM 2008 (p. 43)] . Although the proposed action is not specifically mentioned in the RMP, it is consistent with its goals and objectives, particularly the following:

- Meet local and national non-renewable and renewable energy and other public mineral needs. (p. 97)
- The BLM recognizes that not all activities authorized by implementation of the Approved RMP will comply with *BLM Utah Standards for Rangeland Health and Guidelines for Grazing Management*. All authorized activities will require reclamation and rehabilitation to ensure sustainability and productivity of the site. (p. 65)

The RMP/ROD recognizes the valid existing rights connected with oil and gas leases that were issued prior to approval of the existing RMP (RMP/ROD p. 21), such as leases in the GMBU.

Also, under the no action alternative, oil and gas development within the Castle Peak and Eightmile Flat project area would still be permitted as authorized in the *Record of Decision for the Final Environmental Impact Statement for the Castle Peak and Eightmile Flat Oil and Gas Expansion Project* [BLM 2005. (p. 43)]. The no action alternative is also consistent with the objectives and goals of the RMP.

### ***Relation to Statutes, Regulations, and Other Plans***

The Project Area lands were leased for oil or gas development under authority of the MLA, as modified by the FLMPLA, the Federal Onshore Oil and Gas Leasing Reform Act of 1987, and the Energy Policy Act of 2005. A lessee/operator has the right to explore for oil and gas on its leases as specified in 43 CFR §3101.1-2, and if a discovery is made, to produce oil and/or natural gas for economic gain, so long as those operations are conducted in conformance with the lease terms and 43 CFR §3160.

There is no comprehensive State of Utah plan for the vicinity of the Proposed Action. The State of Utah School and Institutional Trust Lands Administration (SITLA) have leased much of the nearby State land for oil and gas production. Because the objectives of SITLA are to produce funding for the State school system, and because production on Federal leases could further interest in drilling on state leases in the area, it is assumed that the alternatives analyzed, except the No Action Alternative, are consistent with the objectives of the State.

The Proposed Action is consistent with the Duchesne County General Plan [Duchesne County 2005 (p. 43)] which encompasses the Project Area. The county's plan contain specific policy statements addressing public lands (i.e. multiple-use, resource use and development, access, and wildlife management). In general, the county's plan indicate support for development proposals, such as the Proposed Action, through its emphasis of multiple-use of public land management practices, responsible use, and optimum utilization of public land resources. The county, through its plans, supports the development of natural resources as they become available or as new technology allows.

Threatened, endangered, and sensitive species in or near the Project Area are managed in accordance with the Endangered Species Act of 1973, the Migratory Bird Act of 1918, and the BLM Special Status Species Manual 6840. The Proposed Action and alternatives carried through in this assessment are in compliance with these Acts, and Manual.

The proposed action is also consistent with the Record of Decision of the *Environmental Impact Statement Castle Peak and Eightmile Flat Oil and Gas Expansion Project Newfield Rocky Mountains Inc.* [BLM 2005. (p. 43)] , which analyzed a well field development scenario similar to the proposed. After drilling approximately half the wells approved, in 2009 Newfield began concentrating the remaining undrilled wells into already developed areas using existing well pads, thereby reducing impacts to resources of concern. This analysis is tiered to the 2005 EIS.

The Proposed Action is also consistent with the Record of Decision of the Final Vegetation Treatments Using Herbicides on Bureau of Land Management Lands in 17 Western States Programmatic Environmental Impact Statement (Veg-EIS) [BLM 2007 (p. 43)] . Action 6A of Objective 6 of the Veg-EIS is to: "Control and manage invasive and noxious weed infestations using principles of integrated weed management including chemical, mechanical, and biological control methods. An approved Pesticide Use Proposal (PUP) is required for all planned herbicide applications (on BLM managed lands)." Section 12.4 of Newfield's Standard Operating Practices

for the Greater Monument Butte Green River Development Program (Newfield GMBU SOP) [Newfield 2008 (p. 43)] states that “A Pesticide Use Proposal will be submitted and approved prior to the application of herbicides or pesticides. Since the Veg-EIS constitutes “national guidance”, herbicides used in any approved PUP will be limited to the 14 active ingredients; at or below the maximum rates analyzed within the Veg-EIS or label maximum, whichever is less; listed in Table 1 of the Veg-EIS Record of Decision.

## **Chapter 3. Affected Environment:**

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## 3.0 Affected Environment

This section discusses the physical, biological, and social factors, as they currently exist within the Project Area. All resources considered during preparation of this EA are listed in **Appendix A**, the Interdisciplinary Team Analysis Record Checklist. Resources that were considered but dismissed from further analysis are also listed in **Appendix A**. This chapter provides the baseline for comparison of impacts/consequences described in **Chapter 4**.

Mineral extraction activities, transportation corridors, agricultural and ranching activities, livestock grazing, and erosion have historically affected the project area. The geology of the Project Area consists of Tertiary Eocene member B of the Uinta formation and some Quaternary Holocene undivided Piedmont alluvium. The soils range from fine sandy loam to extremely channery loam that is shallow to moderately deep and well drained, with rocky material on the surface and with a number of rocky outcrops in some locations. The vegetation community types of the proposed well locations include desert shrub, black sagebrush, Wyoming big sagebrush, and badland. Terrain is generally flat, with rolling hills and drainages in some locations. Average annual precipitation ranges from 8 to 12 inches.

### 3.1. Air Quality Including Greenhouse Gas Emissions

The Project Area is located in the Uinta Basin, a semiarid, mid-continental climate regime typified by dry, windy conditions, limited precipitation and wide seasonal temperature variations. The Uinta Basin is subject to abundant sunshine and rapid nighttime cooling. Existing point and area sources of air pollution within the Uinta Basin include the following:

- Exhaust emissions (primarily CO, NO<sub>x</sub>, PM<sub>2.5</sub>, and HAPs) from existing natural gas fired compressor engines used in transportation of natural gas in pipelines;
- Natural gas dehydrator still-vent emissions of CO, NO<sub>x</sub>, PM<sub>2.5</sub>, and HAPs;
- Gasoline and diesel-fueled vehicle tailpipe emissions of VOCs, NO<sub>x</sub>, CO, SO<sub>2</sub>, PM<sub>10</sub>, and PM<sub>2.5</sub>;
- Oxides of sulfur (SO<sub>x</sub>), NO<sub>x</sub>, fugitive dust emissions from coal-fired power plants, and coal mining/ processing;
- Fugitive dust (in the form of PM<sub>10</sub> and PM<sub>2.5</sub>) from vehicle traffic on unpaved roads, wind erosion in areas of soil disturbance, and road sanding during winter months; and,
- Long-range transport of pollutants from distant sources.

The Uinta Basin is designated as unclassified/attainment by the EPA under the Clean Air Act. This classification indicates that the concentration of criteria pollutants in the ambient air is below National Ambient Air Quality Standards (NAAQS), or that adequate air monitoring is not available to determine attainment. NAAQS are standards that have been set for the purpose of protecting human health and welfare with an adequate margin of safety. Pollutants for which standards have been set include ground level ozone, (O<sub>3</sub>), sulfur dioxide (SO<sub>2</sub>), nitrogen dioxide (NO<sub>2</sub>), and carbon monoxide (CO), and particulate matter less than 10 microns in diameter (PM<sub>10</sub>) or 2.5 microns in diameter (PM<sub>2.5</sub>). Airborne particulate matter (PM) consists of tiny coarse-mode (PM<sub>10</sub>) or fine-mode (PM<sub>2.5</sub>) particles or aerosols combined with dust, dirt, smoke, and liquid droplets. PM<sub>2.5</sub> is derived primarily from the incomplete combustion of fuel sources

and secondarily formed aerosols, whereas PM<sub>10</sub> is primarily from crushing, grinding, or abrasion of surfaces. **Table 3.1** lists ambient air quality background values for the Uinta Basin and NAAQS standards.

**Table 3.1. Ambient Air Quality Background Values**

Pollutant	Averaging Period(s)	Uinta Basin Background Concentration (µg/m <sup>3</sup> )	NAAQS (µg/m <sup>3</sup> )
SO <sub>2</sub>	Annual	0.8 <sup>2</sup>	-- <sup>1</sup>
	24-hour	3.9 <sup>2</sup>	-- <sup>1</sup>
	3-hour	10.1 <sup>2</sup>	1,300
	1-hour	19.0 <sup>2</sup>	197
NO <sub>2</sub>	Annual	8.1 <sup>3</sup>	100
	1-hour	60.2 <sup>3</sup>	188
PM <sub>10</sub>	Annual	7.0 <sup>4</sup>	-- <sup>6</sup>
	24-hour	16.0 <sup>4</sup>	150
PM <sub>2.5</sub>	Annual	9.4 <sup>3</sup>	15
	24-hour	17.8 <sup>3</sup>	35
CO	8-hour	3,450 <sup>4</sup>	10,000
	1-hour	6,325 <sup>4</sup>	40,000
O <sub>3</sub>	8-hour	100.0 <sup>3,5</sup>	75

1– The 24-hour and annual SO<sub>2</sub> NAAQS have been revoked by USEPA  
2– Based on 2009 data from Wamsutter Monitoring Station Data (USEPA AQS Database)  
3– Based on 2010/2011 data from Redwash Monitoring Station (USEPA AQS Database)  
4– Based on 2006 data disclosed in the Greater Natural Buttes FEIS. (BLM, 2012)  
5– Ozone is measured in parts per billion (ppb)  
6– The annual PM<sub>10</sub> NAAQS has been revoked by USEPA

Two year-round air quality monitoring sites were established in summer 2009 near Red Wash (southeast of Vernal, Utah) and Ouray (southwest of Vernal). The monitors were certified as Federal Reference Monitors in fall of 2011. These monitors can be used to make NAAQS compliance determinations. The complete EPA Ouray and Redwash monitoring data can be found at: <http://www.epa.gov/airexplorer/index.htm>

Both monitoring sites have recorded numerous exceedences of the 8-hour ozone standard during the winter months (January through March 2010, 2011, 2013 and 2014). It is thought that high concentrations of ozone are being formed under a “cold pool” process. This process occurs when stagnate air conditions form with very low mixing heights under clear skies, with snow-covered ground, and abundant sunlight. These conditions, combined with area precursor emissions (NO<sub>x</sub> and VOCs), can create intense episodes of ozone. These episodes didn’t occur in Jan-March 2012 due to lack of snow cover. This phenomenon has also been observed in similar locations in Wyoming. Winter ozone formation is a newly recognized issue, and the methods of analyzing and managing this problem are still being developed. Existing photochemical models are currently unable to reliably replicate winter ozone formation. This is due to the very low mixing heights associated with unique meteorology of the ambient conditions. Further research is needed to definitively identify ozone precursor sources that contribute to observed ozone concentrations.

The Castlepeak-Eightmile Flat EIS [BLM 2005. (p. 43)] analyzed air quality impacts, including estimates of VOC and NO<sub>x</sub> emissions, for existing and future activities in the Greater Monument Butte Unit. A VOC and NO<sub>x</sub> emissions inventory of Newfield’s existing operations was completed to determine if emissions associated with current and near future infrastructure, drilling, and production is within the scope of the Castlepeak-Eightmile Flat EIS. As shown in



**Table 3.2**, and due to changing technology, the current emissions for the Greater Monument Butte Unit are within the scope of the referenced EIS.

**Table 3.2. Castlepeak-Eightmile Flat EIS Emissions vs. Current Emissions**

Source	Source Subset	VOC Emissions (tons per year)	NO <sub>x</sub> Emissions (tons per year)
<b>EIS Predicted Emissions</b>	Existing Permitted Infrastructure	108	230
	Drilling <sup>1</sup>	45	568
	Production	1,037	4,311
	<b>Total</b>	<b>1,190</b>	<b>5,109</b>
<b>Infrastructure Emissions</b>	Current	57	202
	Proposed to 2014	18	80
	<b>Total</b>	<b>75</b>	<b>282</b>
<b>Drill Rig Emissions</b>	<b>Total</b>	<b>29</b>	<b>129<sup>2</sup></b>
<b>Production Emissions</b>	Pumpjack Engines <sup>3</sup>	125	1,003
	Natural Gas Fueled Burners	59	488
	Stock Tanks	557	--
	<b>Total</b>	<b>741</b>	<b>1,491</b>
<b>Total Current Emissions</b>		<b>845</b>	<b>1,902</b>

1 - Assumed six Tier 0 rigs drilling 130 wells per year at an engine load factor of 0.47  
2 - Assumes three Tier II rigs drilling 200 wells per year at an engine load factor of 0.47.  
3 - Based upon 1.8 tons per year NO<sub>x</sub> and 0.58 tons per year VOC per engine.

The UDAQ conducted limited monitoring of PM<sub>2.5</sub> in Vernal, Utah in December 2006. During the 2006-2007 winter season, PM<sub>2.5</sub> levels were higher than the PM<sub>2.5</sub> health standards that became effective in December 2006. The PM<sub>2.5</sub> levels recorded in Vernal were similar to other areas in northern Utah that experience wintertime inversions. The most likely causes of elevated PM<sub>2.5</sub> at the Vernal monitoring station are those common to other areas of the western U.S. (combustion and dust) plus nitrates and organics from oil and gas activities in the Basin. PM<sub>2.5</sub> monitoring that has been conducted in the vicinity of oil and gas operations in the Uinta Basin by the Red Wash and Ouray monitors beginning in summer 2009 have not recorded any exceedences of either the 24 hour or annual NAAQS.

HAPs are pollutants that are known or suspected to cause cancer or other serious health effects, such as reproductive effects or birth defects, or adverse environmental impacts. The EPA has classified 187 air pollutants as HAPs. Examples of listed HAPs associated with the oil and gas industry include formaldehyde, benzene, toluene, ethylbenzene, isomers of xylene (BTEX) compounds, and normal-hexane (n-hexane). There are no applicable Federal or State of Utah ambient air quality standards for assessing potential HAP impacts to human health.

## Greenhouse Gases

Greenhouse gases keep the planet's surface warmer than it otherwise would be. However, as concentrations of these gases increase the Earth's temperature is climbing above past levels. According to NOAA and NASA data, the Earth's average surface temperature has increased by about 1.2 to 1.4° F in the last 100 years. The eight warmest years on record (since 1850) have all occurred since 1998, with the warmest year being 1998. However, according to the British Meteorological Office's Hadley Centre [BMO 2009 (p. 43)], the United Kingdom's foremost climate change research center, the mean global temperature has been relatively constant for the

past nine years after the warming trend from 1950 through 2000. Predictions of the ultimate outcome of global warming remain to be seen.

The analysis of the Regional Climate Impacts prepared by the U.S. Global Change Research Program (USGCRP) [USGCRP 2009 (p. 43)] suggests that recent warming in the region (including the project area) was nationally among the most rapid. Past records and future projections predict an overall increase in regional temperatures, largely in the form of warmer nights and effectively higher average daily minimum temperatures. They conclude that this warming is causing a decline in spring snowpack and reduced flows in the Colorado River. The USGCRP projects a region-wide decrease in precipitation, although with substantial variability in interannual conditions. For eastern Utah, the projections range from an approximate 5 percent decrease in annual precipitation to decreases as high as 40 percent of annual precipitation.

## 3.2. Livestock Grazing & Rangeland Health Standards

### LIVESTOCK GRAZING

The proposed project is located in the Antelope Powers Allotment; used for cattle and sheep grazing (see table below).

**Table 3.3. Grazing Allotments and Livestock Use**

Allotment Number	Allotment Name	Livestock Number	Livestock Kind	Begin	End	Type Use	Type Use
15879	Antelope Powers	220	CATTLE	10/01	5/01	ACTIVE	1541
15879	Antelope Powers	2207	SHEEP	10/01	5/01	ACTIVE	3091

The allotment is primarily located within the semi-arid saltshrub ecosystem; undisturbed areas are characterized by native low-lying shrubs, grasses and forbs. Disturbed areas of the allotments are currently characterized by invasive weeds such as halogeton (*Halogeton glomeratus*) and cheat grass (*Bromus tectorum*) as well as bare ground. The allotments are currently dissected by hundreds, possibly thousands, of miles of pipelines, roads and road spurs, as well as other infrastructure such as compressor stations, which characterize dense oil and gas development.

The current livestock operators of the Antelope Powers allotment have been unable to utilize their full permitted AUMs within the allotments due to the current level of disturbance, fragmentation, daily traffic, development, and most recently, drought.

### RANGELAND HEALTH STANDARDS:

Rangeland Health Standards were assessed for the Antelope Powers Allotment in 2008; the Determination of Rangeland Health was signed in 2010 and the allotment was considered to be meeting rangeland health standards throughout the interspaces of oil and gas development areas. However, rangeland health standards are scheduled to be re-assessed during the field season of 2016, due to a severe increase in oil and gas energy development throughout the allotment – as well as projected increases in development due to the ongoing Monument Butte Environmental Impact Statements (EIS). Large portions of the vegetative surface have been removed and/or disturbed as a result of the development of oil and gas resources in the area.

### **3.3. Fish and Wildlife; Threatened, Endangered, or Candidate Species; and Migratory Birds**

#### **3.3.1. Fish and Wildlife Excluding USFWS Designated Species**

##### **Big Game**

Elk from the Anthro Herd Unit occupy the surrounding area of the proposed project area on a year-round basis. According to the Vernal Resource Management Plan the 8–25–9–15 host location is within crucial calving habitat [BLM 2008 (p. 43)].

#### **3.3.2. Threatened, Endangered, or Candidate Animal Species**

##### **Colorado River Fish Species**

The USFWS has identified four Federally listed fish species historically associated with the Upper Colorado River Basin, including the Green River: Colorado pikeminnow (*Ptychocheilus lucius*), humpback chub (*Gila cypha*), bonytail (*Gila elegans*), and razorback sucker (*Xyrauchen texanus*). These fish are Federally and State-listed as endangered and have experienced severe population declines due to flow alterations, habitat loss or alteration, and introduction of non-native fish species. Portions of the Green River and its 100-year floodplain have been designated Critical Habitat for these four endangered fish species [USFWS 1994 (p. 43)]. The Project Area does not occur within critical habitat for the Colorado endangered fish species. The average downstream distance (following natural washes and drainages) from the Project Area to razorback sucker and Colorado pikeminnow habitat within the Green River is approximately 16 miles, and to humpback chub and bonytail chub habitat within the Green River is 51 miles. Three additional species are endemic to the Colorado River Basin, including the Green River: roundtail chub (*Gila robusta*), flannelmouth sucker (*Catostomus latipinnis*), and bluehead sucker (*Catostomus discobolus*). The roundtail chub is a State-listed threatened species, while the two suckers are species of special concern due to declining population numbers and distribution.

#### **3.3.3. Migratory Birds**

The Migratory Bird Treaty Act (MBTA) was implemented for the protection of migratory birds. Unless permitted by regulations, the MBTA makes it unlawful to pursue, hunt, kill, capture, possess, buy, sell, purchase, or barter any migratory bird, including the feathers or other parts, nests, eggs, or migratory bird products. In addition to the MBTA, Executive Order 13186 sets forth the responsibilities of Federal agencies to further implement the provisions of the MBTA by integrating bird conservation principles and practices into agency activities and by ensuring that Federal actions evaluate the effects of actions and agency plans on migratory birds.

This section identifies migratory birds that may inhabit the Project Area, including those species classified as High-Priority birds by Utah Partners in Flight [Parrish et. al. 2002 (p. 43)]. High-Priority species are denoted by an asterisk (\*). Without conducting comprehensive migratory bird surveys, it is not known if these species are present or not. Species listed below are based on GIS reviews, and a field review during on-site inspections.

Migratory bird species commonly associated with the sagebrush-steppe community within the Project Area include: the mountain bluebird\* (*Sialia currocoides*), grasshopper sparrow\* (*Ammodramus savannarum*), Brewer's sparrow\* (*Spizella breweri*), sage sparrow\* (*Amphispiza belli*), sage thrasher\* (*Oreoscoptes montanus*), green-tailed towhee\* (*Pipilo chlorurus*), horned lark (*Eremophila alpestris*), loggerhead shrike (*Lanius ludovicianus*), western kingbird (*Tyrannus verticalis*), northern mockingbird (*Mimus polyglottos*), vesper sparrow (*Pooecetes gramineus*) and western meadowlark (*Sturnella neglecta*)[Parrish et. al. 2002 (p. 43)] .

### Mountain Plover (*Charadrius montanus*)

The mountain plover is currently a Utah State species of concern. The only known breeding population of mountain plover in Utah is located on Myton Bench. The following proposed 10-9-9-16 location is within habitat for mountain plover:

## **Chapter 4. Environmental Effects:**

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## 4.0 Environmental Effects

This chapter describes the impacts that are anticipated to occur upon implementation of the Proposed Action and No Action alternatives to the resources described in Chapter 3.

### 4.1. Proposed Action

#### 4.1.1. Air Quality Including Greenhouse Gas Emissions

This Proposed Action is considered to be a minor source under the Clean Air Act and is not controlled by regulatory agencies. At present, control technology is not required by regulatory agencies since the Uinta Basin is designated as unclassified/attainment. The Proposed Action would result in different emission sources associated with two project phases: well development and well production. Annual estimated emissions from the Proposed Action are summarized in **Table 4.1**.

**Table 4.1. New Wells Annual Emissions (tons/year)**

Pollutant	Development	Production	Total
NO <sub>x</sub>	13.89	3.89	17.78
CO	4.40	7.34	11.74
VOC	1.33	7.33	8.66
SO <sub>2</sub>	0.07	0.01	0.09
PM <sub>10</sub>	1.62	21.72	23.34
PM <sub>2.5</sub>	0.41	2.40	2.81
Benzene	0.00	0.02	0.02
Toluene	0.00	0.01	0.01
Ethylbenzene	0.00	0.00	0.00
Xylene	0.00	0.00	0.00
n-Hexane	0.00	0.01	0.01
Formaldehyde	0.00	0.16	0.16
Emissions include development and production from 4 wells and associated operations traffic during the year in which the project is developed.			

Well development includes NO<sub>x</sub>, SO<sub>2</sub>, and CO tailpipe emissions from earth-moving equipment, vehicle traffic, drilling, and completion activities. Fugitive dust concentrations would occur from vehicle traffic on unpaved roads and from wind erosion where soils are disturbed. Drill rig and fracturing engine operations would result mainly in NO<sub>x</sub> and CO emissions, with lesser amounts of SO<sub>2</sub>. These emissions would be short-term during the drilling and completion phases.

During well production, continuous NO<sub>x</sub>, CO, VOC, and HAP emissions would originate from well pad separators, condensate storage tank vents, and daily tailpipe and fugitive dust emissions from operations traffic. Road dust (PM<sub>10</sub> and PM<sub>2.5</sub>) would also be produced by vehicles servicing the wells.

Under the proposed action, emissions of NO<sub>x</sub> and VOC, ozone precursors from the producing wells would be 3.89 tons/yr for NO<sub>x</sub>, and 8.66 tons/yr of VOC (**Table 4.1**). Emissions would be dispersed and/ or diluted to the extent where any local ozone impacts from the Proposed Action would be indistinguishable from background conditions.

The primary sources of HAPs are from oil storage tanks and smaller amounts from other production equipment. Small amounts of HAPs are emitted by construction equipment. These emissions are estimated to be minor and less than 1 ton per year.

### Emission offsets from well conversions

Once the water pipelines are installed, the existing wells on the well pads will be converted to waterflood injection wells and connected to the water pipeline network. Water pipeline installation includes emissions from earth-moving equipment and vehicle traffic. NO<sub>x</sub>, SO<sub>2</sub>, and CO would be emitted from vehicle tailpipes. Fugitive dust concentrations would increase with additional vehicle traffic on unpaved roads and from wind erosion in areas of soil disturbance. During the well conversion process, the wells will no longer produce and oil and gas production equipment from the well sites will be removed resulting in a reduction of NO<sub>x</sub>, CO, VOC, and HAP emissions as described in **Table 4.2**. Equipment that will be removed includes: separators, storage tanks, pumping units, and heaters. Additionally, a reduction in fugitive dust and tailpipe emissions will occur due to the reduction of oil and gas operations vehicle traffic.

**Table 4.2. Emissions Offsets**

Pollutant	Pipeline Installation	Well Conversion	Total
Emissions include installation of conversion of existing wells to waterflood injection wells during the year in which the project occurs.			2
NOX	0.00	-1.84	-1.84
CO	0.00	-3.45	-3.44
VOC	0.00	-3.24	-3.24
SO2	0.00	0.00	0.00
PM10	0.12	-13.04	-12.92
PM2.5	0.01	-1.41	-1.40
Benzene	0.00	-0.01	-0.01
Toluene	0.00	0.00	0.00
Ethylbenzene	0.00	0.00	0.00
Xylene	0.00	0.00	0.00
n-Hexane	0.00	0.00	0.00
Formaldehyde	0.00	-0.08	-0.08

### Greenhouse Gases

The assessment of greenhouse gas emissions and climate change remains in its earliest stages of formulation. Applicable EPA rules do not require any controls and have yet to establish any emission limits related to GHG emissions or impacts. The lack of scientific models that predict climate change on regional or local level prohibits the quantification of potential future impacts of decisions made at the local level, particularly for small scale projects such as the Proposed Action. Drilling and development activities from the Proposed Action are anticipated to release a negligible amount of greenhouse gases into the local air-shed.

#### Mitigation:

1. All internal combustion equipment shall be kept in good working order.
2. Water or other approved dust suppressants will be used at construction sites and along roads, as determined appropriate by the Authorized Officer. Dust suppressant such as magnesium chloride or fresh water may be used, as needed, during the drilling phase.
3. Open burning of garbage or refuse shall not occur at well sites or other facilities.



4. Drill rigs shall be equipped with Tier II or better diesel engines.
5. Low bleed pneumatics will be installed on separator dump valves and other controllers.
6. During completion, no venting can occur, and flaring will be limited as much as possible. Production equipment and gathering lines will be installed as soon as possible.
7. Telemetry will be installed to remotely monitor and control production.
8. When feasible, two or more rigs (including drilling and completion rigs) will not be run simultaneously within 200 meters of each other. If two or more rigs must be run simultaneously within 200 meters of each other, then effective public health buffer zones out to 200 meters (m) from the nearest emission source will be implemented. Examples of an effective public health protection buffer zone include the demarcation of a public access exclusion zone by signage at intervals of every 250 feet that is visible from a distance of 125 feet during daylight hours, and a physical buffer such as active surveillance to ensure the property is not accessible by the public during drilling operations. Alternatively, the proponent may demonstrate compliance with the 1-hour NO<sub>2</sub> National Ambient Air Quality Standards (NAAQS) with appropriate and accepted near-field modeling. As part of this demonstration, the proponent may propose alternative mitigation that could include but is not limited to natural gas-fired drill rigs, installation of NO<sub>x</sub> controls, time/use restrictions, and/or drill rig spacing.
9. All new and replacement internal combustion gas field engines of less than or equal to 300 design-rated horsepower must not emit more than 2 grams of NO<sub>x</sub> per horsepower-hour. This requirement does not apply to gas field engines of less than or equal to 40 design-rated horsepower-hour.
10. All new and replacement internal combustion gas field engines of greater than 300 design-rated horsepower must not emit more than 1.0 grams of NO<sub>x</sub> per horsepower-hour.
11. Green completions will be used for all well completion activities where technically feasible.

## **4.1.2. Livestock Grazing & Rangeland Health Standards**

### **LIVESTOCK GRAZING**

The Antelope Powers Allotment has been impacted by full field energy development. Past reclamation within the allotment has been relatively unsuccessful. The large amount of fragmentation, disturbance and forage loss throughout the allotment has led to multiple years of moderate to minimal use by the current grazing permittees.

Under the Proposed Action approximately 5.34 acres of surface disturbance would occur. The allotments would continue to be used below authorized levels due to the increase in the amount of disturbance. The increase in disturbance and development activity, although slated for ancillary reclamation usually increases weed vegetation and general fragmentation of the landscape, which continues to hinder livestock operations. Therefore, both direct (loss of forage, invasive weeds, etc.) and indirect (increase in vehicle traffic, landscape fragmentation, etc.) impacts affect the livestock grazing operation on the allotment.

### **RANGELAND HEALTH**

Rangeland Health assessments have been done on the allotment. Throughout the last few years energy development has continued to boom in the area through the implementation of the Castlepeak-Eightmile Flat EIS ROD. There has been a large increase in the level of disturbance as a result of oil and gas development in the area. Impacts from large amounts of disturbance and

fragmentation contribute to factors (weeds, bare ground, shifts in ecological community structure, erosion, etc.) that often lead to areas not meeting rangeland health.

Under the Proposed Action approximately 5.34 acres of new surface disturbance would occur. This would contribute to soil loss, weed invasion, and continued fragmentation of grazing allotments, affecting livestock movement patterns and forage availability.

Although, much of the disturbed landscape is slated for reclamation; those efforts have not proven to be highly successful within the area for rangeland forage. Therefore, it is assumed that ecological impacts are continuing to occur which has the potential to directly and indirectly affect rangeland health standards.

### **4.1.3. Fish and Wildlife; Threatened, Endangered, or Candidate Animal Species; and Migratory Birds**

#### **4.1.3.1. Fish and Wildlife Excluding USFWS Designated Species**

##### ***Big Game***

Surface disturbances associated with the Proposed Action would result in the direct loss and fragmentation of yearlong crucial elk habitat. Habitat loss and fragmentation resulting from these disturbances could result in reduced habitat use by elk within and near disturbed areas, increased animal densities in adjoining habitats, and increased stress from intra- and interspecific competition.

In addition to the direct loss and fragmentation of habitat associated with the Proposed Action, noise disturbances from increased traffic levels could temporarily displace elk from habitats in areas of human activity. However, this is unlikely to occur during the spring calving as no surface activities are allowed from May 15 – June 30 (see mitigation below). As such, it is determined that the Proposed Action would not likely affect the trend of viability of big game populations for elk.

##### ***Mitigation***

The 8–25–9–15 host well is located within crucial elk calving habitat. To minimize impacts construction and drilling is not allowed from May 15 – June 30. This restriction would not apply to maintenance and operation of existing facilities. This stipulation may be excepted if either the resource values change or the lessee/operator demonstrates to BLM's satisfaction that adverse impacts can be mitigated.

#### **4.1.3.2. Threatened, Endangered, or Candidate Animal Species**

##### **Colorado River Fish Species**

Food supply, predation, and competition are important elements of the biological environment. Food supply is a function of nutrient supply and productivity, which could be limited by reduction of high spring flows brought about by water depletions. Water depletions also contribute to alterations in flow regimes that favor nonnative species. Predation and competition from nonnative fish species have been identified as factors in the decline of the endangered fishes.

*Chapter 4 Environmental Effects:*

*Fish and Wildlife; Threatened, Endangered, or  
Candidate Animal Species; and Migratory Birds*

*November, 2014*

Depletions from the Upper Colorado River Drainage System, along with a number of other factors, have resulted in such drastic reductions in the populations of the Colorado pikeminnow, humpback chub, bonytail, and razorback sucker that the USFWS has listed these species as endangered and has implemented programs to prevent them from becoming extinct.

On January 21-22, 1988, the Secretary of the Interior; the Governors of Wyoming, Colorado, and Utah; and the Administrator of the Western Area Power Administration were cosigners of a Cooperative Agreement to implement the "Recovery Implementation Program for Endangered Fish Species in the Upper Colorado River Basin" (Recovery Program) (Service 1987). An objective of the Recovery Program is to recover the listed species while providing for new water development in the Upper Colorado River Basin. Under the Section 7 agreement of March 11, 1993, users of water rights granted after the signing of the Cooperative Agreement pay a depletion fee to the Fish and Wildlife Service to fund the Recovery Program. The depletion from the current action was considered under previous consultations and depletion fees previously paid, (see Section 6.1.1, "Consultation for Water Depletion" (p. 41)) therefore no water depletion is considered to occur under the proposed action.

However, the potential exists for water intake structures placed in the Upper Colorado River Drainage System (flowing rivers and streams) to result in mortality to eggs, larvae, young-of-the-year, and juvenile life stages. Key habitat components for foraging or cover may be removed or altered due to equipment, including decreased water quantity for aquatic species from dewatering during low flow periods.

Therefore, the Proposed Action would have a "*may affect, likely to adversely affect*" determination for the endangered Colorado pikeminnow, humpback chub, bonytail, and razorback sucker. The Proposed Action would also adversely affect the bluehead sucker, flannelmouth sucker, and the roundtail chub, but it is not likely to result in a trend toward the listing of the species. However, upon implementation of the following mitigation measures from the Final Biological Opinion for the Newfield Productions's 20-acre Infield Development Project [USFWS 2011 (p. 44)] the impacts would be minimized, and consultation precluded.

## Mitigation

For protection of T&F Fish if drawing water from the Green River

1. The best method to avoid entrainment is to pump from an off-channel location – one that does not connect to the river during high spring flows. An infiltration gallery constructed in a service approved location is best.
2. If the pump head is located in the river channel the following stipulations apply:
  - a. Do not situate the pump in a low-flow or no-flow area as these habitats tend to concentrate larval fishes.
  - b. Limit the amount of pumping, to the greatest extent possible, during that period of the year when larval fish may be present (April 1 to August 1).
  - c. Limit the amount of pumping, to the greatest extent possible, during the midnight hours (10pm to 2 am), as larval drift studies indicate that this is a period of greatest daily activity. Dusk is the preferred pumping time, as larval drift abundance is lowest during this time.

3. Screen all pump intakes with 3/32" mesh material.
4. Approach velocities for intake structures should follow the National Marine Fisheries Service's document "fish screening criteria for anadromous salmonids". For projects with an in-stream intake that operate in stream reaches where larval fish may be present, the approach velocity should not exceed 0.33 feet per second (ft/s).
5. Report any fish impinged on the intake screen or entrained into irrigation canals to the service (801.975.3330) or the Utah Division of Wildlife Resources:

Northeastern Region  
318 N Vernal Ave,  
Vernal, UT 84078  
Phone: (435)781-9453

#### **4.1.3.2.1. Migratory Birds**

Under the Proposed Action, Acres acres would be disturbed. These activities would contribute to a loss of migratory bird habitat. The potential impacts also include an increased risk of direct mortality from vehicle strikes and nest disruption. However, since all the activity will occur within or adjacent to existing disturbance, current activities and lack of vegetation suitable to nest in makes it less likely birds will be nesting in the affected area.

##### *Mitigation:*

#### **Mountain Plover (*Charadrius montanus*)**

If it is anticipated that construction or drilling will occur during mountain plover nesting season (May 1 – June 15), a BLM biologist will be notified to determine if surveys are necessary prior to beginning operations. If surveys are deemed necessary, depending on the results permission to proceed may or may not, be granted by the BLM Authorized Officer. This timing restriction applies to the 10-9-9-16 well.

## **4.2. No Action Alternative**

### **4.2.1. Air Quality and Greenhouse Gas Emissions**

Under the No Action Alternative, the proposed gas wells would not be drilled and the existing wells would not be converted to injection. There would be no emissions increases or reductions to air quality. Effects on ambient air quality would continue at present levels from existing oil and gas development in the region and other emission producing sources. The host well pads would continue to exist until the wells on those pads are plugged. Dust and other emissions from the existing wells will continue at current higher levels because the liquids gathering system would not be installed.

### **4.2.2. Livestock Grazing & Rangeland Health Standards**

Under the No Action alternative, there would be no additional contributions to the existing disturbance and fragmentation resulting in no change in impacts from the project to the allotments, to livestock grazing or Rangeland Health Standards.

### **4.2.3. Fish and Wildlife; Threatened, Endangered, or Candidate Species; and Migratory Birds**

Under the No Action alternative, there would be no direct disturbance and mortality, indirect effects or cumulative effects to threatened, endangered, and proposed, candidate, or sensitive fish and wildlife species/habitat, migratory birds and non-listed wildlife from construction, drilling, and completion activities associated with the Proposed Action. However, the host well pads would continue to exist until the wells on those pads are plugged. Surface disturbance, human activity, displacement, and weed impacts will continue as a result of the maintenance of the existing wells, pads, roads, and pipelines.

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# **Chapter 5. Cumulative Impacts**

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## 5.0 Cumulative Impacts

Cumulative impacts are those impacts that result from the incremental impact of an action when added to other past, present, and reasonably foreseeable actions, regardless of which agency or person undertakes such other actions.

Cumulative effects under the ESA include the effects of the future State, Tribal, local, or private actions that are reasonably certain to occur in the project area; future Federal actions that are unrelated to the Proposed Action are not required to be considered because they require separate consultation pursuant to Section 7 of the ESA. However, NEPA requires the full disclosure of all past, present, and reasonably foreseeable activities regardless of surface owner so this analysis includes future federal actions.

### 5.1. Air Quality Including Greenhouse Gas Emissions

The cumulative impact area for air quality is the Uinta Basin. The potential impact of the Proposed Action to Uinta Basin ozone levels cannot be accurately modeled due to limitations of the modeled monitors in detecting small projects such as this. The project was accounted for in the Greater Natural Buttes (GNB) air quality study, which is the most recent regional air model available for the Uinta Basin. The GNB Final EIS Section 5.3.1 model results are incorporated by reference and summarized below. The GNB Final EIS discloses that most of the cumulative emissions in the Uinta Basin are associated with oil and gas exploration and production activities. Consequently, past, present and reasonably foreseeable wells in the Uinta Basin are a part of the cumulative actions considered in this analysis. **Table 5.1** summarizes the 2006 Uinta Basin emissions as well as the incremental impact of this project's alternatives. The Proposed Action comprises a small percentage of the Uinta Basin emissions summary.

**Table 5.1. 2006 Uinta Basin Oil and Gas Operations Emissions Summary**

County	NO <sub>x</sub> (tpy)	CO (tpy)	SO <sub>x</sub> (tpy)	PM (tpy)	VOC (tpy)
Uintah	6,096	4,133	247	344	45,646
Carbon	995	814	22	40	2,747
Duchesne	3,053	2,448	96	173	19,019
Grand	337	207	16	22	2,360
Emery	273	199	9	14	453
<b>Uinta Basin Total</b>	<b>10,754</b>	<b>7,800</b>	<b>391</b>	<b>592</b>	<b>70,226</b>
Proposed Action Increment	2.61	4.07	0.01	8.75 pm <sub>10</sub> 1.0 pm <sub>2.5</sub>	4.14
No Action Increment	1.95	3.7	0.47	10.86 pm <sub>10</sub> 1.2 pm <sub>2.5</sub>	3.7

The GNB model predicted the following impacts to air quality and air quality related values for the GNB proposed action, which encompassed 3,675 new wells:

- Cumulative impacts from criteria pollutants to ambient air quality are well below the NAAQS at Class I airsheds and selected Class II areas;
- The incremental impacts to visibility would be virtually impossible to discern and would not contribute to regional haze at the Class I areas;
- The 2018 projected baseline emissions would result in impacts of 1.0 deciview for at least 201 days per year at the Class II areas;

- Discernible impacts at Flaming Gorge National Recreation Area and Dinosaur National Monument are anticipated under the GNB Final EIS proposed action;
- The GNB Final EIS proposed action would contribute less than 1 percent to the acid deposition in Class I areas, and 4.3 percent at the Flaming Gorge Class II area;
- Project-related acid deposition impacts at sensitive lakes were below the USFS screening threshold; and,
- Ozone levels are below the current ozone standard of 75 ppb for the fourth highest annual level in the Uinta Basin for the 2018 projected baseline, and the proposed action would be approximately 3.2 percent of the cumulative ozone impact within the Uinta Basin.

Based on the GNB model results, it is anticipated that the impact to ambient air quality and air quality related values associated with the Proposed Action would be indistinguishable from, and dwarfed by, the margin of uncertainty associated with the model and Uinta Basin emission inventory. The No Action alternative would not result in an accumulation of impacts.

## 5.2. Livestock Grazing & Rangeland Health Standards

The cumulative impact analysis area (CIAA) for Rangeland Resources is the Antelope Powers Allotment. The allotments include approximately 40,466, 51,824, 27,546 acres, respectively. Within the CIAA, negative impacts have occurred and continue to occur for grazing resources as a result of disturbance from oil and gas energy development. Invasive species such as: halogeton, tumbleweed, tumble mustard and cheatgrass usually dominate disturbed sites throughout the CIAA. The current landscape within the CIAA is heavily fragmented by hundreds of miles of surface pipelines, roads, well pads (abandoned and active), compressor stations, and other infrastructure typically associated with the oil and gas industry. **Table 5.2** depicts existing disturbance. Cumulative existing disturbance for the CIAA is approximately 5,782 acres, including 453 miles of ancillary roads. The Proposed Action would contribute an additional 6.11 acres to the overall cumulative disturbance. The No Action alternative would not contribute additional disturbance impacts in the CIAA.

The amount of total surface disturbance reduces the available forage for livestock and wildlife within the allotments, and would continue to result in direct effects to grazing operation via probable AUM reductions as a direct result of forage loss and fragmentation. Surface impacts include increased traffic and landscape fragmentation and disturbance near water improvements that are specifically managed for livestock grazing.

**Table 5.2. Cumulative Disturbance for Livestock Grazing & Rangeland Health**

Type of Disturbance (11.10.2012)	Count	Acreage*	Other Metrics	Source
<b>Energy Development</b>				
Drilling Locations	54	270	NA	DOGM Data
Operations Center	6	39	NA	DOGM Data
Producing Wells	1237	6,185	NA	DOGM Data
Shut In Well Locations	91	455	NA	DOGM Data
Temporarily Abandoned	12	280	NA	DOGM Data
Newfield Major Pipelines (estimated 3.5 acres/mile)	Approx. 80	280	80 miles	Available Newfield GIS Data

Type of Disturbance (11.10.2012)	Count	Acreage*	Other Metrics	Source
Reasonably Foreseeable Well Pads				
Gasco	198	990	NA	DOGM Data
MBU	946	4730	NA	DOGM Data
<b>Other (County, Livestock, Etc.)</b>				
Ponds and/or Guzzlers recorded in RIPS	Approx. 33	Estimated 20		
Ancillary Roads		1,492	373 miles	Assumption for acreage is based on an average width of 30 feet/mile of road (approx. 4 acres/mile)
<b>Total Estimated existing Cumulative Disturbance</b>		<b>5,782 acres</b>	<b>453 miles</b>	
<b>*Acreage is based on GPS data and is a rough estimate</b>				

### 5.3. Fish and Wildlife; Threatened, Endangered, or Candidate Species; and Migratory Birds

The cumulative impacts analysis area for this resource is defined as the boundary of the Greater Monument butte Unit in Duchesne and Uintah Counties, Utah, which contains approximately 65,381 acres. As disclosed in the Castle Peak Eight Mile Flat FEIS, past activity in the cumulative impact area includes 671 oil, gas, and waterflood wells and present activity includes 778 oil gas, and waterflood wells. Assuming 1.3 acres of disturbance for well pads (after interim reclamation) and 2.5 acres of disturbance for ancillary facilities (per well), the past and present disturbance is approximately 5,506 acres. Reasonably foreseeable development includes the Newfield Greater Monument Butte Development Plan consisting of 5,750 wells including supporting facilities. Assuming 1.3 acres of disturbance per well including ancillary facilities, because there are multiple wells on most pads, the reasonably foreseeable development would result in approximately 7,404 acres of disturbance after interim reclamation. Total cumulative disturbance would be 12,910 acres.

Cumulative impacts resulting from the surface disturbance and other actions include decreased available cover, carrying capacity, foraging opportunities, breeding habitat, and habitat productivity for white-tailed prairie dog, mountain plover, burrowing owl, ferruginous hawk, and migratory birds. In general, the severity of the cumulative effects would depend on factors such as the sensitivity of the species affected, seasonal intensity of use, type of project activity, and physical parameters (e.g., topography, forage quality, cover availability, visibility, and noise presence). The proposed action would add acres of disturbance/resdisturbance.

The No Action Alternative would not result in an accumulation of impacts.

#### Colorado River Fish Species

The cumulative impacts analysis area for this resource is the Colorado River system. Cumulative impacts in this area include oil and gas exploration and development, irrigation, urban development, recreational activities, and activities associated with the Upper Colorado River

Endangered Fish Recovery Program. Cumulative impacts such as decreased water quality and quantity, decreased habitat quality, habitat fragmentation, and mortality result from decreased stream flow, erosion, improperly placed culverts, elevated salinity, and contamination. Decreased stream-flows reduce or eliminate both the extent and quality of suitable habitat by increasing stream temperatures, and subsequently by reducing dissolved oxygen levels. Such impacts may be more pronounced during periods of natural cyclic flow reductions (fall and winter or periods of drought). A loss of streamflow can also reduce a stream's ability to transport sediment downstream. Sediment amount is influenced by the number of road/stream crossings, bank slope, amount of exposed soil, type of vegetation in the area, frequency and intensity of rainfall, soil type (amount of salinity), soil contamination, and the implementation and effectiveness of erosion control measures. Sediment loads above background levels can reduce pool depths, bury stream substrates and spawning gravels, adhere to aquatic insects and the gills of fish, alter channel form and function, and result in other forms of habitat degradation. Elevated salinity levels, over extended periods of time, may become toxic for aquatic ecosystems and fish species. In addition, improperly placed, shaped, and sized culverts in roads can act as fish barriers on key streams or exacerbate erosion and cause headcutting.

The No Action Alternative would not result in an accumulation of impacts.

## **Chapter 6. Consultation and Coordination:**

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## **6.0 Consultation and Coordination**

### **6.1. Section 7 Consultation Under the ESA**

#### **6.1.1. Consultation for Water Depletion**

Newfield has undertaken consultation for water depletion four separate times, resulting in the issuance of the following Biological Opinions:

- The CP/EMF Original [USFWS 2005 (p. 44)] and the Rocky Point BOs which allowed for a total of 2823 acre feet per year (2081 and 742 acre feet respectively)
- The 2006 Castle Peak/Eight Mile Flat (CP/EMF) BO amendment [USFWS 2006 (p. 44)] which allowed for 819 acre feet per year
- The 2011 20 Acre Infill BO [USFWS 2011 (p. 44)] which allowed for a total of 428 acre feet per year

Consultation has taken place and depletion fees paid for the yearly depletion of 4,070 acre feet water. In Fiscal Year (FY) 2014 (October 1, 2013–September 30, 2014) Newfield used an estimated 2,755 acre feet of fresh water for drilling, dust control and water injection. FY 2015 water use on the GMBU is expected to remain well under the 4,070 acre feet for which consultation has taken place and depletion fees paid, therefore consultation for depletion and depletion fees are not required for this project.

#### **6.1.2. Consultation for Pumping Water from the Green River**

The 2011 20 Acre Infill BO [USFWS 2011 (p. 44)] considered potential impacts to larval threatened and endangered fish from pumping water from the Newfield collector well and provided mitigation measures to minimize impacts. Those measures have been included in Section 4.1.3.2, “Threatened, Endangered, or Candidate Animal Species” (p. 28).

#### **6.1.3. Consultation for Threatened and Endangered Plants**

On October, 2011, BLM prepared a programmatic Biological Assessment (BA) for Newfield Production Company’s 20-acre Infield Program [BLM 2011 (p. 43)]. The United States Fish and Wildlife Service issued a Biological Opinion (BO) [USFWS 2011 (p. 44)] for threatened and endangered *Sclerocactus ssp*, whereby they concurred with BLM effects determinations on November 21, 2011. This project falls within the scope of this BO for *Sclerocactus ssp*.

### **6.2. Section 106 Consultation Under the NHPA**

A recommendation of “no historic properties affected” pursuant to Section 106 of 36 CFR 800 is proposed for this project based on the proposed mitigation measure and the results of a Class III survey. Copies of the cultural resource reports were provided by the BLM to the State Historical Preservation Office (SHPO), along with a request to consult under Section 106 of the National Historic Preservation Act. The BLM received a concurrence determination of “no historic properties affected” from the SHPO for all the reports associated with this project.

### 6.3. Summary of Tribal Consultation

A request for Tribal concurrence regarding Native American Religious Concerns was conducted for the entire Monument Butte EIS, which encompasses the Project Area, on December 22, 2010. No comments were received from the requisite tribes within the 30 days allotted.

### 6.4. Summary of Public Participation

This EA was posted on the BLM Land Use Planning and NEPA Register on October 17, 2014. No public interest has been expressed to date.

### 6.5. List of Preparers

**Table 6.1. Document Preparers**

NAME	TITLE	RESPONSIBLE FOR PREPARING THE FOLLOWING SECTION(S) OF THIS DOCUMENT
Sheri Wysong	Physical/Environmental Scientist	Team Lead
Stephanie Howard	Environmental Coordinator	Chapters 3, 4 & 5: Air Quality
Christine Cimiluca	Natural Resource Specialist	Chapters 3, 4 & 5 Threatened and Endangered Plants
Dan Emmett	Wildlife Biologist	Chapters 3, 4 & 5: Wildlife Including USFWS Designated Species; Threatened, Endangered, or Candidate Animal Species, Migratory birds
Alec Bryan	Rangeland Management Specialist	Chapters 3, 4 and 5 Rangeland Resources - Livestock Grazing, Rangeland Health Standards



# References

- [BMO 2009] British Meteorological Office's Hadley Centre, 2009. Accessed January 2009 at <http://www.metoffice.gov.uk/climatechange/science/monitoring/>..
- [BLM 2005.] Bureau of Land Management *Final Environmental Impact Statement and Record of Decision for the Castle Peak and Eight Mile Flat Oil and Gas Expansion Project, Newfield Rocky Mountains, Inc., Uintah and Duchesne Counties, Utah*. U.S. Department of the Interior, Bureau of Land Management, Vernal District Office..
- [BLM and USFS 2007] *Bureau of Land Management (BLM) and United States Department of Agriculture Forest Service (USFS). 2007. Surface Operating Standards for Oil and Gas Exploration and Development 4th Edition-Revised 2007 (Gold Book)*..
- [BLM 2007] Bureau of Land Management *Final Vegetation Treatments Using Herbicides Programmatic Environmental Impact Statement* U.S. Department of the Interior, Bureau of Land Management, .
- [BLM 2008] Bureau of Land Management *Vernal Field Office Resource Management Plan*. U.S. Department of the Interior, Bureau of Land Management, Vernal District Office..
- [BLM 2011] Bureau of Land Management *Newfield Production Company 20-acre Infill Development Program. Biological Assessment* U.S. Department of the Interior, Bureau of Land Management, Vernal District Office..
- [Duchesne County 2005] *Duchesne County Public Land Use Plan (County General Plan)* as amended in 2012..
- [Foote, 2013] Foote, Brian, Regulatory Analyst, Newfield Production Company. Personal correspondence, February 27, 2013..
- [Newfield 2008] *Standard Operating Procedures, Greater Monument Butte Green River Development Program*. Newfield Production Company..
- [Newfield. 2009] Newfield Exploration Company *Castle Peak and Eight Mile Flat Reclamation and Weed Management Plan*. .
- [Parrish et. al. 2002] Parrish, J.R., F.P. Howe and R.E. Norvell. *Utah Partners in Flight Avian Conservation Strategy Version 2.0. Utah Partners in Flight Program, Utah Division of Wildlife Resources, 1594 West North Temple, Salt Lake City, Utah 84116. UDWR Publication Number 02-27. i - xiv + 302 pp.*..
- [Uintah County 2011] Uintah County General Plan, as amended..
- [USGCRP 2009] U. S. Global Change Research Program *Global Climate Change Impacts in the United States*, Thomas R. Karl, Jerry M. Melillo, and Thomas C. Peterson, (eds.). Cambridge University Press, 2009..
- [USFWS 1994] U.S. Fish and Wildlife Service. *Final Rule: Determination of critical habitat for the Colorado River endangered fishes: Razorback sucker, Colorado squawfish, humpback chub, and bonytail chub*. Federal Register 59: 13375-13400..

[USFWS 2005] U.S. Fish & Wildlife Service *Biological Opinion for the Castle Peak Eightmile Flat Oil and Gas Expansion Project* July 6, 2005.

[USFWS 2006] U.S. Fish & Wildlife Service *Amendment to the Biological Opinion for the Castle Peak Eightmile Flat Oil and Gas Expansion Project* April 11, 2006.

[USFWS 2011] U.S. Fish & Wildlife Service *Final Biological Opinion for the Newfield Production's 20 acre Infield Development Project*. November 21, 2011.

# Appendix A. Interdisciplinary Team Checklist

**Project Title:** Newfield Production Company Four Oil Wells Drilled from Two New Pads.

**NEPA Log Number:** DOI-BLM-UT-G010-2015-0012

**File/Serial Number:** Various

**Project Leader:** Sheri Wysong

**DETERMINATION OF STAFF:** (Choose one of the following abbreviated options for the left column)

NP = not present in the area impacted by the proposed or alternative actions

NI = present, but not affected to a degree that detailed analysis is required

PI = present with potential for relevant impact that need to be analyzed in detail in the EA

NC = (DNAs only) actions and impacts not changed from those disclosed in the existing NEPA documents cited in Section D of the DNA form. The Rationale column may include NI and NP discussions.

Determination	Resource/Issue	Rationale for Determination	Signature	Date
<b>RESOURCES AND ISSUES CONSIDERED (INCLUDES SUPPLEMENTAL AUTHORITIES APPENDIX 1 H-1790-1)</b>				
PI	Air Quality & Greenhouse Gas Emissions	Emissions from earth-moving equipment, vehicle traffic, drilling and completion activities, separators, oil storage tanks, dehydration units, and daily tailpipe and fugitive dust emissions could adversely affect air quality.  No standards have been set by EPA or other regulatory agencies for greenhouse gases. In addition, the assessment of greenhouse gas emissions and climate change is still in its earliest stages of formulation. Global scientific models are inconsistent, and regional or local scientific models are lacking so that it is not technically feasible to determine the net impacts to climate due to greenhouse gas emissions. It is anticipated that greenhouse gas emissions associated with this action and its alternative(s) would be negligible.	Stephanie Howard	10/9/2014
NP	BLM Natural Areas	None present as per 2008 Vernal RMP and ROD/GIS layer review.	Sheri Wysong	10/9/2014
NI	Cultural:  Archaeological Resources	No cultural properties were identified within the APE of the proposed project.	Leticia Neal	10/9/2014
NI	Cultural:  Native American Religious Concerns	No Traditional Cultural Properties (TCPs) are identified within the APE. The proposed project will not hinder access to or use of Native American religious sites.	Leticia Neal	10/9/2014

Determination	Resource/Issue	Rationale for Determination	Signature	Date
<b>RESOURCES AND ISSUES CONSIDERED (INCLUDES SUPPLEMENTAL AUTHORITIES APPENDIX 1 H-1790-1)</b>				
NP	Designated Areas:  Areas of Critical Environmental Concern	None present as per 2008 Vernal RMP and ROD/GIS layer review.	Sheri Wysong	10/9/2014
NP	Designated Areas:  Wild and Scenic Rivers	None present as per 2008 Vernal RMP/ROD and GIS layer review	Sheri Wysong	10/9/2014
NP	Designated Areas:  Wilderness Study Areas	None Present as per 2008 Vernal RMP/ROD and GIS layer review	Sheri Wysong	10/9/2014
NI	Environmental Justice	The Ute Tribe benefits financially from the oil and gas development in the region and is not disproportionately adversely affected by environmental impacts. There are no other minority or economically disadvantaged groups in the region that are positioned to be disproportionately adversely affected.	Sheri Wysong	10/9/2014
NP	Farmlands  (prime/unique)	Prime or unique farmlands must be irrigated to be designated as such. None of the lands in the project area are irrigated, therefore there are no prime or unique farmlands in the project area.	Sheri Wysong	10/9/2014
NI	Fuels/Fire Management	No fuel management activities are planned for the project area. The proposed project would not conflict with fire management activities due to the use of existing pads.	Sheri Wysong	10/9/2014
NI	Geology/Minerals/ Energy Production	Encounters with gilsonite during any surface or drilling operation must be reported to the BLM Vernal Field Office. Please provide location and depth encountered.  Natural gas, oil, gilsonite, oil shale, and tar sand are the only mineral resources that could be impacted by the project. Production of natural gas or oil would deplete reserves, but the proposed project allows for the recovery of natural gas and oil per 43 CFR 3162.1(a), under the existing Federal lease. Compliance with "Onshore Oil and Gas Order No. 2, Drilling Operations" will assure that the project will not adversely affect gilsonite, oil shale, or tar sand deposits. Due to the state-of-the-art drilling and well completion techniques, the possibility of adverse degradation of tar sand or oil shale deposits by the proposed action will be negligible.	Betty Gamber	10/15/2014

Determination	Resource/Issue	Rationale for Determination	Signature	Date
<b>RESOURCES AND ISSUES CONSIDERED (INCLUDES SUPPLEMENTAL AUTHORITIES APPENDIX 1 H-1790-1)</b>				
		Well completion must be accomplished in compliance with “Onshore Oil and Gas Order No. 2, Drilling Operations”. These guidelines specify the following: <i>... proposed casing and cementing programs shall be conducted as approved to protect and/or isolate all usable water zones, potentially productive zones, lost circulation zones, abnormally pressured zones, and any prospectively valuable deposits of minerals. Any isolating medium other than cement shall receive approval prior to use.</i>		
NI	Invasive Plants/ Noxious Weeds, Soils & Vegetation	In accordance with the Green River Reclamation Guidelines, compliance with requirements of the Guidelines will be a COA for all BLM authorizations within the jurisdiction of the Green River District Office. Compliance with the COA will prevent impacts to soils and vegetation and prevent the spread of Invasive and noxious weeds to the extent that detailed analysis is not necessary..	Sheri Wysong	10/9/2014
NI	Lands/Access	Current land use within the area consists of existing oil and gas development, gilsonite mining, wildlife habitat, recreational use, and sheep and cattle ranching. No existing land uses would be changed or modified by the implementation of the Proposed Action; therefore there would be no impact.	Sheri Wysong	10/9/2014
NP	Lands with Wilderness Characteristics (LWC)	None present as per 2008 Vernal RMP and ROD/GIS layer review.	Sheri Wysong	10/9/2014
PI	Livestock Grazing & Rangeland Health Standards	The proposed project would create additional ground disturbance and fragmentation of the allotments of which may impact both the livestock operation as well as the fundamentals of rangeland health.	Alec Bryan	10/15/2014
NP	Paleontology	All sites in this document were cleared for paleo (SWCA, 6–28–13; W. Miller Report 8–29–05)	Betty Gamber	10/15/2014

Determination	Resource/Issue	Rationale for Determination	Signature	Date
<b>RESOURCES AND ISSUES CONSIDERED (INCLUDES SUPPLEMENTAL AUTHORITIES APPENDIX 1 H-1790-1)</b>				
NI	Plants:  BLM Sensitive	No BLM Sensitive plant species have been previously documented in the Project Area, per BLM GIS data review. Suitable habitat for the following UT BLM Sensitive plant species may be present in the Project Area: Hamilton milkvetch. However, this species has not been documented and no direct or indirect impacts to the species are anticipated as a result of the Proposed Action.	Christine Cimiluca	10/28/2014
NP	Plants:  Threatened, Endangered, Proposed, or Candidate	The Project Area falls outside known potential habitat for all TECP plant species per BLM GIS review. Impacts to TECP plant species are not anticipated as a result of the Proposed Action.	Christine Cimiluca	10/28/2014
NP	Plants:  Wetland/Riparian	No inventoried or observed riparian areas are located at or near the other well locations.	Sheri Wysong	10/9/2014
NI	Recreation	Proposed project takes place in the Vernal Extensive Recreation Management Area; currently the VFO does not track quantifiable visitor use data within the project area. Limited recreation has been observed within the project area during field visits, however; predominate recreational activity is based on driving to the Pariette wetlands or Sandwash Boat Ramp, but these are not within the project area.	Sheri Wysong	10/9/2014
NI	Socio-Economics	No impact to the social or economic status of the county or nearby communities would occur from this project due to its small size in relation to ongoing development throughout the basin.	Sheri Wysong	10/9/2014
NI	Visual Resources	The viewshed within the project area is characterized by landscape based high desert look consisting of natural browns and reds, rock outcrops, horizontal and vertical broken lines with sparse, low lying vegetation. Existing structures include abandoned well pads in various states of reclamation, existing drilling structures with associated movement, form, lines, textures, and colors.  Based on management objectives for the project area, the project meets VRM class III and IV requirements.	Sheri Wysong	10/9/2014

Determination	Resource/Issue	Rationale for Determination	Signature	Date
<b>RESOURCES AND ISSUES CONSIDERED (INCLUDES SUPPLEMENTAL AUTHORITIES APPENDIX 1 H-1790-1)</b>				
NI	Wastes (hazardous/solid)	No chemicals subject to reporting under SARA Title III in amounts greater than 10,000 pounds would be used, produced, stored, transported, or disposed of annually in association with the project. Trash and other waste materials would be cleaned up and removed immediately after completion of operations. The pit liner would be trimmed or folded and buried so that it will not reemerge at a later date.	Sheri Wysong	10/9/2014
NI	Water: Floodplains	GIS and onsite review indicates the proposed activities are not located within floodplains.	Sheri Wysong	10/9/2014
NI	Water: Groundwater Quality	Wells: Compliance with “Onshore Oil and Gas Order No. 1, will assure that the project will not adversely affect groundwater quality. Due to the state-of-the-art drilling and wells completion techniques, the possibility of adverse degradation of groundwater quality or prospectively valuable mineral deposits by the proposed action would be negligible.	Betty Gamber	10/15/2014
NI	Water: Hydrologic Conditions (stormwater)	The Monument Butte area is arid, with few storm events that result in drainage from the disturbed areas. BMPs and adherence to Gold Book Standards to control erosion would prevent transport of sediments from runoff.	Sheri Wysong	10/9/2014
NI	Water: Surface Water Quality	Surface water quality would be impacted to a small degree with surface disturbing development causing soil erosion and also potential chemical spills onto soils. However the project is consistent with other approved energy development and the VFORMP.	Sheri Wysong	10/9/2014
NP	Water: Waters of the U.S.	GIS and onsite review indicate no navigable waters or waters of the U.S. are within the project area.	Sheri Wysong	10/9/2014
NP	Wild Horses	No herd areas or herd management areas are present in the project area per BLM GIS database.	Sheri Wysong	10/9/2014
PI	Wildlife: Migratory Birds (including raptors)	Migratory birds are present. There are known or documented raptor nests within ½ mile of the proposed project area. Project is within Plover habitat.	Dan Emmett	10/24/2014
PI	Wildlife: Non-USFWS Designated	Project is within crucial elk habitat.	Dan Emmett	10/24/2014

Determin- ation	Resource/Issue	Rationale for Determination	Signature	Date
<b>RESOURCES AND ISSUES CONSIDERED (INCLUDES SUPPLEMENTAL AUTHORITIES APPENDIX 1 H-1790-1)</b>				
PI	Wildlife:  Threatened, Endangered, Proposed or Candidate	GIS layers and field data was reviewed and found no federally listed species and / or habitat within the proposed project area.  Water depletion will occur for the proposed project; however, the proposed project well has been analyzed under the two Biological Opinions referenced in Section 6.1 of the document.  Is the proposed project in sage grouse PPH or PGH? Yes/No: No. If the answer is yes, the project must conform with WO IM 2012-043.	Dan Emmett	10/24/2014
NP	Woodlands/  Forestry	None Present as per 2008 Vernal RMP/ROD and GIS layer review	Sheri Wysong	10/9/2014

<b>FINAL REVIEW:</b>			
Reviewer Title	Signature	Date	Comments
Environmental Coordinator	/s/ Jessica Taylor	11/6/2014	
Authorized Officer	/s/ Jerry Kenzcka	11/7/2014	



# Appendix B. Green River District Reclamation Guidelines

These guidelines apply to all surface disturbing activities upon BLM administered surface lands within the Green River District. These surface disturbing activities include all actions authorized, conducted, or funded by the BLM. Compliance with the requirements of this document will be the appropriate approval for the proposed action, which will vary by BLM programs. These guidelines are intended to be compatible with the requirements of the various BLM program objectives.

## RECLAMATION PLAN

A reclamation plan shall be provided for all proposed surface disturbing activities in accordance with BLM program directives and approved by the BLM Authorized Officer. The plan shall:

- Identify any program or regulatory specific requirements for reclamation;
- Comply with the Reclamation Goal and Reclamation Objectives described in A and B below; and
- Specify in detail how the Reclamation Objectives Actions are planned to be implemented. The plan should:
  - i. Reflect the complexity of the project;
  - ii. Consider the environmental concerns identified during project review; and
  - iii. Consider the reclamation potential for the site.

## A. RECLAMATION GOALS

1. The **short-term (interim) reclamation goal** is to immediately stabilize disturbed areas and to provide the necessary conditions to achieve the long term goal.
2. The **long-term (final) reclamation goal** is to facilitate eventual ecosystem reconstruction by returning the land to proper functioning condition.
3. Any incidental use on interim reclamation may require restoration of damage. This may require re-contouring and seeding of the damaged area along with consideration of controls of the incidental use of the land.

## B. RECLAMATION OBJECTIVES

1. *Establish a desired self-perpetuating diverse plant community.*
  - a. Attain **75% basal cover** comprised of desired species and/or seeded species based on the standards in 1) below within 5 years of initial reclamation action.
  - a. Species diversity should approximate the surrounding undisturbed area or, for areas that are in poor range condition due to past land management practices, the species diversity should approximate the site as described in the NRCS Ecological Site Description.

- b. Use of non-native plant species is allowed, however, non-native species should be selected that will not displace or offer long-term competition to the native plants.
    - c. Crested wheatgrass species and forage kochia should not account for more than 30% of the total measured basal cover.
  - b. If after three (3) growing seasons there is less than **30% of the basal cover** based on similar undisturbed native vegetative community, then the Authorized Officer may require additional reclamation efforts.
  - c. All seed utilized will be tested prior to application to ensure BLM and State of Utah specifications for PLS, purity, noxious weeds, etc. have been met.
  - d. As determined by the Authorized Officer, temporary fencing may be required to exclude livestock/big game grazing until seeded species have become established.
  - e. As determined by the Authorized Officer, mulching may be required.
    - a. If utilized, mulch should be applied within 24 hours following completion of seeding. Mulching should consist of crimping certified weed-free straw or certified weed-free native grass hay into the soil.
    - b. Hydro-mulching may be used in areas where crimping is impracticable, in areas of interim reclamation that were hydro-seeded, and in areas of temporary seeding regardless of seeding method.
2. ***Establish slope stability and desired topographic diversity.***
- a. Reconstruct the landscape to approximate the original contour and topographic diversity.
  - b. Implement necessary erosion controls designed to prevent sediment transport from the reclaimed area.
3. ***Reconstruct and stabilize altered water courses and drainage features.***
- a. Reconstruct drainage basins to have similar features found in nearby properly functioning basins, including: basin relief ratios, valley gradients, sinuosity, and drainage densities for all reclaimed basins.
  - b. Reconstruct drainages to have similar hydraulic characteristics found in properly functioning drainages, including: flow depth, water surface top width, cross- section area of flow, water surface slope, mean channel velocity, desired vegetation, and channel roughness.
4. ***Ensure the biological, chemical, and physical integrity of the topsoil resource during all phases of construction, operation, and reclamation.***
- a. Implement appropriate BMP's designed to minimize and prevent erosion, compaction, and contamination of the topsoil resource.
  - b. Segregate topsoil from subsoil without mixing them.

- c. Where possible, integrate stored topsoil into existing production landscape.
  - d. Stabilize all stored topsoil against erosion. Seed topsoil stored beyond one growing season with an approved seed mixture.
  - e. Identify topsoil storage with appropriate signage, to prevent improper use of the stored topsoil.
  - f. Redistribute the topsoil to pre-disturbance depth.
5. ***Re-establish the visual composition and characteristics to blend with the natural surroundings.***
- a. Ensure the overall location, landform, scale, shape, color, and orientation of major landscape features blends into the adjacent area and meets the needs of the planned post disturbance land use.
6. ***Control the occurrences of noxious weeds and undesirable invasive species by utilizing principles of integrated weed management including prevention, mechanical, chemical, and/or biological control methods.***
- a. Inventory and document noxious and invasive plant infestations before reclamation actions begin.
    - a. A pre-disturbance noxious weed inventory shall be conducted on all surface disturbing projects to determine the presence of noxious weeds prior to beginning the project, and to determine whether treatment is needed prior to disturbance. Results of the inventory shall be documented in the annual reclamation report (see 8.iii).
    - b. If noxious weeds are found, an additional report including the following data shall be submitted to the BLM individual responsible for the Pesticide Use Proposal (PUP) prior to the disturbance occurring:
      - A GPS location recorded in North American Datum 1983,
      - Species,
      - Canopy cover or number of plants, and
      - Size of infestation (estimate of square feet or acres).
  - b. Control and manage invasive and noxious weed infestations using principles of integrated weed management including chemical, mechanical, and biological control methods.
    - a. If herbicides are planned for use, an approved Pesticide Use Proposal (PUP) by the BLM is required.
    - b. Herbicides must be applied by a certified applicator with a current Utah Pesticide Applicators License.
    - c. A Biological Use Proposal is required for new bio-control agents in each Field Office.

7. ***Manage all waste materials.***

- a. Segregate all waste materials from the subsoil and topsoil.
- b. All waste materials must be disposed in an authorized disposal facility in accordance with local, State and Federal requirements.

8. ***Conduct monitoring that is able to assess the success of reclamation actions and adaptively manage to correct failures.***

- a. Monitoring methodology will be an accepted BLM method designed to monitor basal vegetative cover. Monitoring criteria include the following:
  - a. Qualitative monitoring data should be collected after the 2nd growing season following reclamation actions.
  - b. Quantitative data should be collected after the 3rd and 5th growing seasons, and the year that the applicant determines that reclamation meets the long term objective of 75% basal cover as compared to the reference site. General view photographs of the reclaimed areas should be submitted with the quantitative data. Photographs should be taken at the same photo point each time, and as close to the same time of year as previous photos were taken to reduce differences in plant growth characteristics.
- b. An undisturbed reference site will be selected prior to monitoring. One reference site may be used for multiple reclamation sites as long as the site potentials are similar.
  - a. Reference sites shall be permanently marked, and the location recorded by Global Positioning System (GPS) North American Datum 1983.
  - b. A photograph consisting of a general view of the marked reference site should be submitted with the Reference site data.
  - c. All linear ROW's will have one monitoring transect per each NRCS ecological site that the ROW passes through for greater than 0.75 mile.
- c. Each applicant will submit all reclamation efforts annually to the Green River District Data management System (GRDMS) by March 1st. Reclamation efforts will include:
  - a. Document compliance with all aspects of the reclamation goals, objectives, and actions and describe the reclamation accomplished.
  - b. Document the results of the noxious weed inventory (see 6.i.1); and
  - c. Recommend revised reclamation strategies, if necessary.
- d. Implement revised reclamation strategies as needed.
- e. Repeat the process of monitoring, evaluating, documenting/reporting, and implementing, until reclamation goals are achieved, as determined by the Authorized Officer.

## C. RECOMMENDED PRACTICES

## 1. Drill Seeding

- a. Drill Seeding is the preferred method of seed application unless site conditions preclude the use of drill seeding equipment. 1) Drill seeds at the minimum rate of 45 Pure Live Seeds (PLS) per linear foot. Seeds should be drilled to a depth of 0.25 to 0.5 inch.
  - a. Drill Seeding is the preferred method of seed application unless site conditions preclude the use of drill seeding equipment. 1) Drill seeds at the minimum rate of 45 Pure Live Seeds (PLS) per linear foot. Seeds should be drilled to a depth of 0.25 to 0.5 inch.
  - b. Some plant seeds should not be drilled. If those species are used, the application method should fit the seed type requirements.
  - c. Areas in excess of 40% slope or that are excessively rocky will be broadcast seeded at 80-90 PLS and covered to a maximum of 0.25 inch by harrowing, drag bar, or roller.
- b. Seeding efforts should be conducted between August 15 and prior to winter freezing of the soil.

## 2. Ensure the biological, chemical, and physical integrity of the topsoil resource during all phases of construction, operation, and reclamation.

- a. Reduce soil/subsoil compaction to the anticipated root depth of the desired plant species.
  - a. Compaction relief typically should be designed for 18-24 inches in depth.
  - b. Compaction relief should be designed to create a cross hatch pattern, and distance between furrows should not be greater than 2 feet.
- b. Re-spread the topsoil according to the following standards.
  - a. If the topsoil to be re-spread is greater than 6" in depth, then topsoil should be applied *before* compaction relief is implemented.
  - b. If the topsoil to be re-spread is less than 6", then topsoil should be applied *after* compaction relief is implemented.
  - c. If large clumps/clods occur, disking may be necessary.

## GLOSSARY

**Contamination — :** The presence of man-made chemicals or other alterations in the natural soil or water environment (pesticides, hazardous substances, petroleum, salts).[Adapted from various sources ]

**Interim Reclamation – :** Interim reclamation consists of minimizing the footprint of disturbance by reclaiming all portions of the well site not needed for safe production operations. The portions of the well site not needed for operational and safety purposes will be re-contoured to

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a final appearance that blends with the surrounding topography. Topsoil will be spread over these areas. The operator will spread the topsoil over the entire location except where an all-weather surface, access route, or turnaround is needed. Production facilities should be clustered or placed offsite to maximize the opportunity for interim reclamation.

**Invasive Species —:**

A species that is not native (or is alien) to the ecosystem under consideration and whose introduction causes or is likely to cause economic or environmental harm or harm to human health.[Executive Order 13112 ]

**Noxious Species —:**

In the United States, the legislation that defines a noxious weed is the Federal Noxious Weed Act, 1974. It defines a noxious weed as, any living stage (including seeds and reproductive parts) of a parasitic or other plant of a kind which is of foreign origin, is new to or not widely prevalent in the U.S., and can directly or indirectly injure crops, other useful plants, livestock, poultry or other interests of agriculture, including irrigation, navigation, fish and wildlife resources, or the public health (United States Congress 1974).[Executive Order 13112 ]

**Reclamation Plan — :**

A written document that addresses the reconstruction of disturbed ecosystems to a condition approximate or equal to that which existed prior to disturbance or as described in the NRCS Ecological Site Description.

**Surface Disturbing Activities —:**

An action whether authorized or taken in trespass that alters the mineral soil resource, and/or surface geologic features, beyond natural site conditions and on a scale that affects other Public Land values. Examples of surface disturbing activities may include: operation of heavy equipment to construct well pads, roads, pits and reservoirs; installation of pipelines and power lines; implementation of several types of vegetation treatments; sand and gravel pit use; commercial rock removal operations; trail construction, fire rehabilitation; range improvement projects; etc. Any Surface disturbing activity.

**Waste materials — :**

Any material that can interfere with successful reclamation, safety, and long term stability of a site (contaminated soil or water, drilling muds, solid waste). [Adapted from various sources]